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	NITED STATES DISTRICT COURT THE DISTRICT OF COLUMBIA	1 APPEARANCES
STATE OF TEXAS,)	3 FOR THE PLAINTIFF:
Plaintiff,)	4 PATRICK K. SWEETEN Assistant Attorney General
VS.)	5 ATTORNEY GENERAL OF TEXAS P.O. Box 12548
ERIC H. HOLDER, JR) (RMC-DST-RLW) ., in his) Three-Judge Court	6 Austin, Texas 78711
official capacity a General of the Uni		Tel: (512) 936-1307 7 Email: Patrick.sweeten@oag.state.tx.us
Defendant.)	8 FOR THE DEFENDANT:
ERIC KENNIE, et al	.,)	9
Defendant-Int	ervenors,)	RISA BERKOWER 10 ANGELA MILLER
TEXAS STATE CONFER NAACP BRANCHES, et		Trial Attorneys 11 U.S. DEPARTMENT OF JUSTICE
Defendant-Int)	950 Pennsylvania Avenue, NW 12 Washington, DC 20530
TEXAS LEAGUE OF YO)	Tel: (202) 305-0115
EDUCATION FUND, et		13 Email: Risa.berkower@usdoj.gov 14
Defendant-Int)	FOR THE DEFENDANT-INTERVENOR: TEXAS LEAGUE OF YOUNG VOTERS EDUCATION FUND,
TEXAS LEGISLATIVE : CAUCUS, et al.,	BLACK)	16 ADAM M. HARRIS FRIED, FRANK, HARRIS, SHRIVER & JACOBSON, LLP
Defendant-Int	ervenors,)	17 One New York Plaza
VICTORIA RODRIGUEZ	, et al.,)	New York, New York 10004 18 Tel: (212) 859-8953
Defendant-Int	ervenors.)	Email: Adam.harris@friedfrank.com
	ORAL DEPOSITION OF DENISE DAVIS	20 FOR SPEAKER STRAUS: 21 THOMAS R. PHILLIPS
	JUNE 14, 2012	BAKER BOTTS
ORAL DEPOSITION	N of DENISE DAVIS, produced as a	22 98 San Jacinto Boulevard, Suite 1500 Austin, Texas 78701
		23 Tel: (512) 322-2565 Email: Tom.phillips@bakerbotts.com
		24 25
	2	4
1 witness at the instan	ce of the Defendant, and duly	1 INDEX
	the above-styled and numbered cause	WITNESS PAGE
3 on the 14th day of Ju	une, 2012, from 10:07 a.m. to 4:19	MEREDYTH FOWLER
4 p.m., before Jean Th	nomas Fraunhofer, CSR in and for the	3 Examination by Mr. Harris 5 Examination by Ms. Berkower 132
5 State of Texas, report	rted by machine shorthand, at the	4 Examination by Mr. Sweeten 186
6 Law Offices of DECH	HERT LLP, 300 West 6th Street, Suite	5 6 Signature and Changes 188
	8701, pursuant to the Federal Rules	7 Reporter's Certificate 189
	nd the provisions stated on the	9 EXHIBITS
9 record or attached he	ereto.	10 NO. DESCRIPTION PAGE 11 League Exhibit 2 House Rules 15
10		League Exhibit 3 SB1706 37
12		12 League Exhibit 4 SB1706 Legislative History 39 League Exhibit 5 5/4/05 House Journal 51
13		13 League Exhibit 6 HB218 67 League Exhibit 7 HB218 Legislative History 69
14		14 League Exhibit 8 3/30/09 Austin Statesman article 75
15		League Exhibit 9 Senate Rules 83 15 League Exhibit 10 SB362 90
16		League Exhibit 11 SB362 Legislative History 91
17		16 League Exhibit 12 SB14 113 League Exhibit 13 SB14 Legislative History 116
18		US Exhibit 730 Press release for committee 143
19		18 assignments
20		US Exhibit 731 SB14 Bill Report 144 19 US Exhibit 732 Voter fraud interim charge 157
21		US Exhibit 733 Email to Speaker Straus from DPS 173
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1	DENISE DAVIS,	1	given a deposition before, I will skip the various
2	having been first duly sworn, testified as follows:	2	housekeeping rules housekeeping and ground rules,
3	BY MR. HARRIS	3	but, you know, to the extent there's an issue throughout
4	MR. HARRIS: Good morning, Ms. Davis. As	4	the deposition, we can always talk about that, then I
5	I told you before, I'm Adam Harris from the law firm of	5	guess I would remind you, if you need a break at any
6	Fried, Frank, Harris, Shriver & Jacobson. We represent	6	time, I'll be happy to take one. Please let me know.
7	the Texas League of Young Voters Education Fund,	7	A. Okay.
8	defendant-intervenors in this litigation. Would	8	Q. Where did you go to law school?
9	everyone in the room identify themselves, please?	9	A. University of Texas.
10	MS. BERKOWER: Risa Berkower for the	10	Q. When did you graduate?
11	Attorney General, Eric Holder.	11	A. 1992.
12	MS. MILLER: Angela Miller for the	12	Q. Can you list the jobs that you've held since
13	Attorney General, Eric Holder.	13	graduating law school in 1992?
14	MR. PHILLIPS: Tom Phillips for Joe Straus	14	A. Yeah. I was a drafting attorney or legislative
15	and the House of Representatives or such members and	15	counsel for the Texas Legislative Council and
16	former members of the staff as he may designate.	16	Q. Approximately what years did you hold that
17	MR. SWEETEN: Patrick Sweeten on behalf of	17	position?
18	the State of Texas and on behalf of the witness.	18	A. 1993 to 1996. And then I went to work for the
19	MR. LEVY: Jonathan Levy, summer	19	Senate Jurisprudence Committee as committee director and
20	associate, Baker Botts.	20	counsel, so from '97 to basically early 1998, somewhere
21	EXAMINATION	21	around that time.
22	BY MR. HARRIS	22	Q. What was the next position you held?
23	Q. Mrs. Davis, can you please state your full name	23	A. Director and counsel to the Texas Judicial
24	for the record?	24	Council from around 1998 until 2000 the end of 2000.
25	A. Denise Davis.	25	Q. And what was your next position?
	6		8
1	Q. And can you give your address, please?	1	General counsel for the lieutenant governor
2	A. 58 Country Oaks Drive, Buda, Texas, 78610.	2	from 2000 until from January from 2001 until
3	Q. Ms. Davis, you are an attorney; is that	3	January of 2003.
4	correct?	4	Q. And after serving as general counsel for the
5	A. Yes.	5	lieutenant governor, what was the next position that you
6	Q. Are you currently licensed to practice in	6	held?
7	Texas?	7	A. Deputy parliamentarian Deputy House
8	A. Yes.	8	parliamentarian from 2003 to 2004 and then House
9	Q. Are you licensed to practice in any other	9	parliamentarian from January 2004 until May of 2007, and
10	states?	10	then from the fall of 2007, special counsel at Baker
11	A. No.	11	Botts until January of 2009. Then back to House
12	Q. Have you ever given a deposition before?	12	parliamentarian from January of 2009 until January of
13	A. Yes.	13	2010, and then chief of staff from January 2010 until
14	Q. How many times?	14	March of 2010.
15	A. Once.	15	Q. When you say chief of staff
16	Q. Can you tell me about that case?	16	A. For the speaker.
17	A. It was a just a civil suit with just a it	17	Q. And that's Speaker Straus, correct?
18	was a builder.	18	A. Yes.
19	Q. With what?	19	Q. Throughout your legal career have you ever had
20	A. A construction lawsuit between us and a	20	any particular experience with election or voting law?
21	contractor.	21	A. I don't What do you mean? Just reading the
22	Q. I see. Was that a lawsuit that you were	22	Statutes or
23	involved in your personal capacity?	23	Q. Well, starting with your time as drafting
24	A. Yes.	24	counsel or counsel for the Legislative Council for
25	Q. Well, given that you are an attorney and you've	25	the Texas Legislative Council, excuse me, did you have



	9		11
1	any particular responsibility for drafting legislation	1	mean, matters of procedure, and when the parliamentarian
2	related to Texas elections?	2	is unavailable, you would you sit in for the
3	A. Not that I recall, no.	3	parliamentarian whether they are not available.
4	Q. How about in your capacity as committee	4	Q. Is the parliamentarian an employee of the
5	director for the senate judiciary? Was it jurisprudence	5	speaker?
6	committee?	6	A. The parliamentarian is a House officer, so they
7	A. Senate jurisprudence.	7	work for the House of Representatives.
8	Q. What is the subject matter that the	8	Q. Is it correct that in or around May of 2007,
9	jurisprudence committee covers?	9	you resigned your position as parliamentarian?
10	A. Well, back then it was mostly tort. The	10	A. Yes.
11	jurisdiction's changed, so this was way back, but it was	11	Q. Can you tell me why you resigned?
12	mostly tort law and courts jurisdiction and	12	MR. SWEETEN: In answering the question, I
13	administration of the court system, things like that.	13	don't want you do reveal any communications you had with
14	Q. You said that you were director of the Texas	14	legislative staff as the parliamentarian or any
15	Judicial Council?	15	communications that you've had with state agencies, with
16	A. Right.	16	Texas legislative counsel. Those would be subject to
17	Q. What is the Texas Judicial Council?	17	the legislative privilege, and as we've discussed, any
18	A. They are They do policy for the judiciary,	18	members of the House or legislative staff, okay?
19	so they do things like public access to court records,	19	THE WITNESS: Okay.
20	judicial compensation, judicial what I would call	20	MR. SWEETEN: So don't reveal any
21	judicial management, emergency management, things like	21	communications. Also, there is another element to it
22	that, budget for the courts, technology.	22	is legislative privilege. You are protected from having
23	Q. In your capacity as general counsel for the	23	to provides information related to your mental
24	lieutenant governor, what were your duties in that role?	24	processes, motivations about legislation or a
25	A. Redistricting, working on that, tort issues,	25	legislative act. So be mindful of that when answering
	10		1.0
	10		12
1	open records, criminal law, general just regular	1	the question and you can answer the question to the
1 2	open records, criminal law, general just regular general counsel duties, personnel.	1 2	the question and you can answer the question to the extent you are not revealing those privileges.
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	13		15
1	you became special counsel at Baker Botts; is that	1	Q. A speaker can vote on legislation, correct?
2	right?	2	A. Yes.
3	A. Yes.	3	Q. Can he vote on all legislation or only certain
4	Q. What sort of work did you do there?	4	legislation?
5	A. Just a general corporate practice, some	5	A. All.
6	governmental relations, but mostly legal research.	6	(League Exhibit 2 marked.)
7	Q. At that time did you work on any issues	7	Q. I'd like this document to be marked as Texas
8	relating to election or voting law?	8	
9	A. No.	9	League I think we are up to 2. Ms Davis, the court reporter just handed
10	Q. And what were the circumstances under which you	10	• • • •
11	came back to become House parliamentarian again in 2009?	11	you Exhibit 2. Take a moment to look this over. I'll
12	A. There was a new speaker, and the House wanted	12	represent to you it is not the entire document, but,
13	an experienced parliamentarian, so I I was available	13	rather, excerpts, but my first question is do you
14	to come back.	1	recognize what this excerpted document is? A. Yes.
15	Q. Is it correct that when you came back as House	14 15	A. res. Q. What is it?
16	parliamentarian in 2009, you also held the title of	16	A. It's It's portions of the House rules.
17	special counsel?	17	Q. And who the writes this document?
18	A. Yes.	18	
19	Q. Was that special council to the speaker of the	19	Well, the members write it, but the ledge council drafts what the members want them to write.
20	House?	20	Q. And is there something that the members of the
21	A. No, to the House.	21	House have to vote on?
22	Q. What were the circumstances under which you	22	A. Yes.
23	switched from being the House parliamentarian and	23	Q. And he see on the cover page here that this
24	special counsel to the House to becoming chief of staff	24	refers to the to the 81st legislature?
25	to Speaker Straus?	25	A. Yes.
23		23	
	14		16
1	MR. SWEETEN: You can answer the question.	1	Q. Do you know what year that would have covered?
2	Just don't reveal any sort of attorney-client privilege	2	A. That would have been 2009.
3	or legislative privilege matters in doing so, okay?	3	Q. And you were House parliamentarian at that
4	A. The sitting chief of staff wanted to go back to	4	time; is that correct?
5	the private sector, and I was experienced and I was	5	A. Yes.
6	there and I I got I was asked to do it.	6	Q. Could you please turn to the second page, what
7	Q. And what were your duties as chief of staff to	7	I've handed you? But the page number at the bottom is
8	Speaker Straus?	8	18.
9	A. You manage the staff, administrative role	9	A. Yes.
10	play an administrative role for the speaker of the	10	Q. And look at Section 9. It says, "The
11	House. You just What I would call just general	11	parliamentarian is an officer of the House who serves at
12	duties of the speaker's office, oversee those, work with	12	the pleasure of the speaker." What does it mean to be
13	the speaker on matters of policy and work with the other	13	an officer of the House?
14	House officers and	14	A. It means that you work for the entire House as
15	Q. Can you describe the speaker's role in the	15	an institution.
16	House?	16	Q. The next sentence says that the
17	MR. SWEETEN: You can answer as a matter	17	parliamentarian and I'm sorry, the aspect of the
18	of general parliamentary procedure.	18	sentence, it says, "serves at the pleasure of the
19	A. He is the preceding officer of the House. O. What are his duties as preceding officer?	19	speaker." Does that mean that the speaker has the
20	Q. What are his duties as preceding officer?	20	authority to terminate you as parliamentarian? A. Yes.
	A Ha avarages the daily exerctions of the Haves		
21	A. He oversees the daily operations of the House	1	
22	and works with the leadership to determine what issues	22	Q. And then the next sentence says,
22 23	and works with the leadership to determine what issues go before the House, and he in consultation with the	22 23	Q. And then the next sentence says, "Parliamentarian shall advise and assist the presiding
22	and works with the leadership to determine what issues	22	Q. And then the next sentence says,



	17		19
1	is generally the presiding officer; is that right?	1	rules describing the official role of the
2	A. Yes.	2	parliamentarian in prior versions of the rules and
3	Q. What does it mean to "advise and assist either	3	precedents of the Texas House?
4	the presiding officer and/or the members of the House on	4	A. Well, it covered the parliamentarian's role
5	matters of procedure"?	5	prior to that because the parliamentarian is an employee
6	A. It means is that you answer questions, do	6	of the council and then in '09, they did a specific
7	research, things like that.	7	provision for the parliamentarian, but the
8	Q. When the House is in session, does the	8	parliamentarian is a legislative council employee, and
9	parliamentarian sit on the floor?	9	so they prior to that time, Section 10 was used for
10	A. Yes.	10	
11		11	interpreting that, the role of parliamentarian.
12	Q. Do you or I guess in your capacity as	12	Q. I believe you said that your first job out of
	parliamentarian, did you always sit on the floor when	1	law school was as a drafting counsel for the Texas
13	the House was in session?	13	Legislative Council; is that right?
14	A. No.	14	A. Yes.
15	Q. How frequently would you sit on the floor when	15	Q. First of all, what is the Texas Legislative
16	the House was in session?	16	Council?
17	A. The majority of the time the parliamentarian is	17	A. It's a legislative support agency for the Texas
18	on the floor when the House is in the session.	18	legislature.
19	Q. So you said that one of the jobs of the	19	Q. What role does the Texas Legislative Council
20	parliamentarian is to answer questions for members. Is	20	perform for the legislature?
21	it ever the parliamentarian's role to intervene in the	21	A. They do technology, computer support. They do
22	proceeding without a question having been asked? So,	22	research. They draft resolutions. They do legal work,
23	for instance, you are viewing the proceedings and you	23	legal research.
24	think something is happening that violates a procedural	24	 Q. As drafting counsel, what was your duties at
25	rule of the House, can you I guess the legal term	25	the Texas Legislative Council?
	18		20
1	would be sua sponte, but let's say on your own could you	1	A. I drafted criminal law and juvenile justice and
2	intervene somehow?	2	human aaniiaaa
3			human services.
,	MR. SWEETEN: You can answer as a matter	3	Q. How would you decide what resolutions or bills
4	MR. SWEETEN: You can answer as a matter of parliamentary procedure. Don't reveal your specific	3 4	
		1	Q. How would you decide what resolutions or bills
4	of parliamentary procedure. Don't reveal your specific	4	Q. How would you decide what resolutions or bills to draft as a general matter?
4 5	of parliamentary procedure. Don't reveal your specific discussion regarding specific legislation. Go ahead.	4 5	Q. How would you decide what resolutions or bills to draft as a general matter? A. The members would make the request for bills to
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	21		23
1	that point?	1	Q. If an issue came In general, when issues of
2	MR. SWEETEN: Object. Compound, vague,	2	proper procedure in the House came up, would you ever
3	but go ahead. You can answer the question as a matter	3	consult the Senate parliamentarian as to the proper
4	of general procedure.	4	ruling?
5	A. Oh, consult the rules and the law.	5	A. In a House matter?
6	Q. And when you say "the law," we've obviously	6	Q. Correct.
7	talked about the rules. What other sources of law would	7	A. Not to my knowledge.
8	you refer to?	8	Q. How about vice versa? Did either Mr. Fisher or
9	A. Constitutional. The Constitution.	9	Ms. Corina Davis ever consult with you regarding an
10	Q. Would you ever look to case law?	10	issue of either interpretation of the Senate rules or
11	A. Occasionally, you could, but rarely rarely	11	proper procedure in the Senate?
12	would you get into case law. It's usually procedural.	12	A. Not to my knowledge, no.
13	 Q. Did you receive any specialized training in 	13	Q. What did you do to prepare for your deposition
14	order to become either deputy parliamentarian or	14	today?
15	parliamentarian?	15	 Just met with counsel and came here.
16	A. No.	16	Q. And you are represented here today by
17	 Q. Do you know if there exists any specialized 	17	Mr. Sweeten; is that correct?
18	training one could take to become a parliamentarian?	18	A. Correct.
19	A. To become House parliamentarian?	19	Q. Is anyone else in the room representing you
20	Q. Yes.	20	today?
21	 Not to my knowledge. 	21	A. I guess technically in my capacity as chief of
22	Q. There is a senate parliamentarian as well,	22	staff, Tom Phillips.
23	correct?	23	Q. Are you currently chief of staff to the
24	A. Yes.	24	speaker?
25	Q. How familiar are you or during your time as	25	A. No.
	22		24
1	a House parliamentarian and deputy parliamentarian, how	1	Q. What is your current job?
2	familiar were you with the rules of the Senate?	2	A. I'm in private practice.
3	A. Vaguely Vaguely familiar with those.	3	Q. As an attorney?
4	Q. In general, did you have any interaction with	4	A. Yes.
5	the Senate parliamentarian?	5	Q. Can you tell me briefly what sort of practice
6	A. Yes.	6	you have now?
7	Q. What the sort of interaction did you have with		you have now :
	Q. What the 30ft of interaction did you have with	7	A. I have a small practice that is a regulatory
8	the Senate parliamentarian?	7 8	•
8 9	•	1	A. I have a small practice that is a regulatory
9 10	the Senate parliamentarian? A. We would talk on the phone, consult about the flow of and consideration of bills to make sure the	8 9 10	A. I have a small practice that is a regulatory and corporate practice. Q. And going back to what you did to prepare for this deposition, I think you said you met with
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	25		27
1	A. 30 minutes.	1	Q. What considerations would you take into account
2	Q. Was anyone else besides yourself and Mr.	2	when helping the speaker decide which committee to
3	Sweeten present during that meeting?	3	assign a bill too?
4	A. Yes. The intern.	4	MR. SWEETEN: I'm going to object to
5	Q. Without asking you to get into any specifics,	5	compound. I'm also going to instruct you with respect
6	did you review documents in preparation for this	6	to the legislative privilege, do not reveal the thought
7	deposition?	7	processes or mental impressions that took place with
8	A. No.	8	respect to any sort of specific legislation. If
9	Q. I'd obviously like to talk to you a lot about	9	answering this question would do so, do not answer it,
10	the legislative process, specifically on the House side.	10	okay?
11	Starting at the very beginning of the process, how does	11	A. Ask the question. What was the question again?
12	a bill get introduced in the Texas House?	12	Q. What considerations would you take into account
13	MR. SWEETEN: You can answer as a general	13	when advising the speaker as to which committee a bill
14	matter.	14	should be assigned to?
15	A. The bill gets referred or read by the Well,	15	A. You would just look at the House rules, see
16	it gets filed with the clerk with the chief clerk and	16	what the jurisdictional issues that there are.
17	then it gets referred to a committee and then it at that	17	Q. Is it ever the case a committee's that a
18	point is in the jurisdiction of the committee to decide	18	bill could fall under more than one committee's
19	when they want to hear the billing and then at that	19	jurisdiction?
20	point it comes out of the committee and goes to the	20	A. Yes.
21	calendar committee for consideration for House action	21	Q. And how would you resolve that conflict as to
22	floor action.	22	which of the two or more committees to assign a bill to?
23	 Q. You said a bill gets referred to a committee. 	23	MR. SWEETEN: Same instruction.
24	Who makes the decision as to which committee to refer a	24	A. I think you just look at each bill and confer
25	bill to in the House?	25	with the speaker.
	26		28
1	26 A. The speaker.	1	28 Q. Stepping back for a moment, you said the first
1 2		1 2	
	A. The speaker.		Q. Stepping back for a moment, you said the first
2	A. The speaker. Q. And as a general matter what sorts of	2	Q. Stepping back for a moment, you said the first step in the process is that a bill is filed. Going back
2 3	A. The speaker. Q. And as a general matter what sorts of considerations does he take into account in deciding	2 3	Q. Stepping back for a moment, you said the first step in the process is that a bill is filed. Going back even earlier in the timeline, we talked about the Texas
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	29		31
1	sponsor?	1	Q. Is it correct that bill numbers are assigned to
2	A. I believe that's the author of the bill is the	2	a bill in the order in which they are a filed?
3	person that introduces and then you can have you can	3	A. Generally, yes. That's generally right.
4	have lots of sponsors and then but you can have a	4	Q. Do you recall members camping out to file
5	limited number of co-authors, I believe, is how the rule	5	Let's step back for a moment. Are you familiar with
6	is interpreted.	6	bills in Texas relating to photo identification for
7	Q. What significance is there to the date on which	7	voters that voters must show at the polls?
8	a bill gets filed?	8	A. Yes.
9	Well, that's when the author of the bill brings	9	Q. Do you recall anyone camping out to file such a
10	the bill into the committee clerk's office and it gets	10	bill?
11	stamped by the chief clerk I'm sorry, of the House,	11	A. No.
12	not the committee clerk. By the chief the clerk of the	12	Q. Once a bill is referred to committee, what
13	House. That's when they bring the bill in and have it	13	happens then?
14	stamped.	14	A. Once a bill is referred to committee, then it's
15	Q. Are there any reasons why a member would want	15	up to the committee and the chairman of the committee to
16	to file very early in the session as opposed to waiting	16	decide what to do with the bill.
17	longer in time and filing it later?	17	Q. Are there normal procedures that committees
18	A. Yes.	18	following in considering bills?
19	Q. And what would those reasons be as a general	19	MR. SWEETEN: Objection. Compound. You
20	matter?	20	can answer as a general matter.
21	MR. SWEETEN: Objection. Common, but go	21	A. Yes.
22	ahead. You can answer as a general matter. Do not	22	Q. Where are those procedures?
23	reveal any information about a specific piece of	23	A. Well, they decide what the when they want to
24	legislation.	24	set it and who they which bills they want voted out
25	A. It may be a high priority to the member in the	<mark>25</mark>	and what the testimony will be and that just general
	30		(32)
1	district or it just get it filed for whatever reason.	1	administrative things and beyond that it's up to the
1 2		1 2	
_	district or it just get it filed for whatever reason.	_	administrative things and beyond that it's up to the
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	33		35
1	consideration, what happens at that point in the	1	that correct?
2	process?	2	A. Yes.
3	A. It gets puts on a calendar.	3	Q. I asked you before if there was any
4	Q. Is there more than one type of calendar?	4	significance to the date on which a bill is filed You
5	A. Yes.	5	know, let's say a bill was filed or introduced on the
6	Q. What are the types of calendars?	6	last day of the session, would there be time could it
7	A. There's the emergency calendar, constitutional	7	even be possible that there would be time to go through
8	calendar. There is a whole system of calendars. I'd	8	this entire process of assigning a bill to a committee,
9	have to look at the rules, but there are several	9	voting it out of committee, referring it to the calendar
10	calendars. Emergency, constitutional, major state,	10	committee, setting it for a floor vote, having a floor
11	general state, local and consent which is through the	11	debate, having a floor vote, finally passing the bill
12	local and consent calendars committee.	12	and sending it to the Senate, is there a reasonable
13	Q. As a general matter, what dictates which	13	chance that, you know, a bill introduced that late in
14		14	the session could be become law?
15	calendar a bill is assigned to? A. Well, the rules and the calendars committee,	15	MR. SWEETEN: Objection. Calls for
16			
	they consult the rules and they decide which bills go on	16	speculation, but you can answer.
17 18	the calendar.	17 18	A. I suppose if there was a suspension of the
	Q. What is the process for considering a bill when		rules, I'd have to look at the Constitution, but it
19	it's assigned to one of these calendars?	19	would be very difficult.
20	A. You mean by the House?	20	Q. Are there ever times when bills are not
21	Q. Correct.	21	referred to a specific committee, but instead are
22	A. Well, the speaker lays the bill before the	22	referred to a committee consisting of the entire House?
23	House.	23	A. Like a committee of the whole?
24	Q. What does that mean?	24	Q. Correct.
25	A. He lays the bill out and then recognizes the	25	A. The rules do allow for a committee of the
	34		36
1	author of the bill to explain the bill to the members.	1	whole, but I don't have any memory of us ever doing
2	Q. And assuming the bill is laid out and the	2	that.
3	author is recognized, is it always the case that a bill	3	Q. So starting with your time as House
4	will get a vote by the House at that point?	4	parliamentarian between 2004 and 2007, you don't recall
5	A. No.	5	any times when the House referred a particular bill to
6	 Q. What would prevent a bill from getting a vote 	6	the committee of the whole House?
7	even though it's already been laid out before the House?	7	A. I don't I don't remember that. I can't
8	MR. SWEETEN: You can answer as a general	8	recall that at all.
9	matter.	9	Q. How about between 2009 when you became House
10	A. Oh, just a variety of issues. The member may	10	parliamentarian again through Well, I think you said
11	not somebody ready. There may be amendments that they	11	your service as chief of staff to the speaker ended
12	are working on. It could be a timing issue. Any number	12	was it March 2012?
13	of issues.	13	A. Yes.
14	Q. Who decides when an ultimate vote by the entire	14	Q. So from the time you rejoined the House as
15	House should occur on a bill?	15	parliamentarian through the time you left the speaker
16	A. Generally, it's the member of the bill. The	16	staff in March 2012, do you recall any times when the
17	author of the bill will decide when they're ready.	17	House referred or, excuse me the speaker referred
18	Q. And does the author of the bill have the	18	a bill to the committee of the whole House rather than a
19	authority to call a vote on the bill or does it require	19	particular committee?
20	the speaker's involvement?	20	A. No.
21	A. It does.	21	Q. Do you have any understanding as to why the
22	Q. It does require the speaker's involvement?	22	rules of the House would permit a bill to be assigned to
23	A. Yes.	23	the committee of the whole House rather than a
1 0 4			
24	Q. Assuming a bill is passes an entire vote of	24	particular committee?



	37		39
1	Q. Without referring to any particular	1	A. Yes. It was the 2005 session.
2	legislation, were you ever asked to consider whether a	2	Q. Was that the 79th session; do you recall?
3	particular bill should being assigned to committee of	3	A. Yeah. I believe that's right.
4	the whole rather than a particular committee?	4	Q. Would looking at a legislative history of this
5	MR. SWEETEN: I think that calls for a	5	bill help to reflect your recollection as to the
6	matters of legislative privilege. I realize the preface	6	procedural history?
7	doesn't, but then you are asking whether as to a	7	A. I don't know. I'm not sure.
8	specific piece of legislation she was ever asked to, so	8	Q. Let's try.
9	I'm going to instruct you as phrased not to answer the	9	A. Okay.
10	question.	10	(League Exhibit 4 marked.)
11	Q. Ms. Davis, you said that you recalled that laws	11	Q. I'd ask that this document be marked as League
12	concerning voter ID requirements for voters in Texas	12	Exhibit 4. And, Ms. Davis, please take a few moments to
13	were introduced in legislature at some point during your	13	look over these documents.
14	time there; is that correct?	14	A. Okay.
15	A. Yes.	15	Q. And, Mrs. Davis, that appears to be a
16	Q. Can you recall when the first such law was	16	legislative history of HB1706 from the 79th session; is
17	introduced?	17	that right?
18	A. No.	18	A. Yes.
19	(League Exhibit 3 marked.)	19	Q. And it looks like this is printed from the
20	Q. I'd ask that this document be marked as Texas	20	Legislative Privilege Library of Texas.
21	League Exhibit 3. And, Ms. Davis, please take a few	21	A. Yes.
22	minutes to look over this document.	22	Q. Do you have familiarity what that entity is?
23	MR. SWEETEN: Adam, are we missing the	23	A. Yes. They're a legislative agency.
24	last page of 1706 here?	24	They track legislation and do research.
25	MR. HARRIS: I can't say for sure. I	25	Q. Is that a state agency of the State of Texas?
	38		40
1	can't tell. It doesn't have the session on here. Looks	1	And I see here that the bill history refers to the
2	like we are missing one page of this. Why don't we go	2	79th regular session. What does it mean to say a
3	off-the-record a few minutes?	3	
			regular session?
4	(Recess from 11:52 a.m. to 11:04 a.m.)	4	A. That's within the 140-day time period.
	MR. HARRIS: Since it appears that we are		A. That's within the 140-day time period. Q. Are there ever sessions outside of the normal
4 5 6	MR. HARRIS: Since it appears that we are missing the last page of what we marked as Exhibit 3, I	4 5 6	A. That's within the 140-day time period. Q. Are there ever sessions outside of the normal regular 140-day time period?
4 5 6 7	MR. HARRIS: Since it appears that we are missing the last page of what we marked as Exhibit 3, I will show you what has been previously marked and	4 5 6 7	A. That's within the 140-day time period. Q. Are there ever sessions outside of the normal regular 140-day time period? A. Yes.
4 5 6 7 8	MR. HARRIS: Since it appears that we are missing the last page of what we marked as Exhibit 3, I will show you what has been previously marked and introduced as US44. Actually, if the court reporter	4 5 6 7 8	A. That's within the 140-day time period. Q. Are there ever sessions outside of the normal regular 140-day time period? A. Yes. Q. What sorts of sessions are those?
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	4.1		4.2
	41		43
1	names is listed under a byline here?	1	Q. It says on that same day, April 4th, that "A
2	A. No. Other than they would be, I guess,	2	committee substitute was considered in the committee."
3	co-authors, no.	3	What is a committee substitute?
4	Q. Then it looks like that on March 2nd, 2005, the	4	MR. SWEETEN: Again, and you can answer as
5	bill was read for the first time?	5	to the general meaning of that.
6	 Yeah, that's what the history says. 	6	A. Under the rules of a committee substitute, it's
7	Q. And does that mean that the bill is read aloud	7	just like an amended version or a different version of
8	on the House floor?	8	the original bill.
9	A. Yes.	9	Q. And then, again, on that same day, it states
10	Q. And then it looks like on that same day, the	10	that "the bill was reported favorably as substituted."
11	bill was referred to it says, "Referred to	11	What does that mean to be reported favorably?
12	elections." Would you understand that to mean the House	12	MR. SWEETEN: You can answer as a general
13	committee on elections?	13	matter.
14	A. Yes.	14	A. It means that they voted it out of committee.
15	Q. And can you tell me generally what the subject	15	Q. And then it says that "a committee report was
16	matter of that committee covers?	16	filed with the committee coordinator." What's a
17	A. Okays. Just election law, campaign finance	17	What's a committee report?
18	law.	18	MR. SWEETEN: Same instruction.
19	Q. And then it looks like eight dates later on,	19	A. That's under the rules in the official
20	March 10th, 2005, the bill was referred directly to	20	documentation of the of the bill and the proceedings
21	subcommittee by the chair. Do all the committees in the	21	in committee.
22	House have subcommittees?	22	Q. And who is the committee coordinator?
23	A. Any committee can have a subcommittee.	23	A. The committee coordinator is the person that
24	Q. And what is the what is the purpose of	24 25	administratively oversees the committees, the processing
25	having subcommittees?	45	of paperwork, things like that.
	42		44
1	42 MR. SWEETEN: You can is answer as a	1	44 Q. Does that person work for the Speaker of the
1 2		1 2	
	MR. SWEETEN: You can is answer as a		Q. Does that person work for the Speaker of the
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a subcommittee and bring it before the entire committee.

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the specific legislation or interpret it as to this

	45		47
1	bill, but you can answer these questions as phrased. I	1	bill was placed on the general state calendar.
2	don't have a problem with those.	2	A. Yes.
3	MR. HARRIS: Mr. Sweeten, just to clarify,	3	Q. It looks like the excerpt of the results I
4	in Ms. Davis's capacity as parliamentarian, putting	4	handed you does not the describe the general state
5	aside her role as chief of staff, what is the basis of	5	calendar, but are you able to describe what that the
6	any objection with respect to her own mental impressions	6	purpose of that calendar is?
7	or opinions?	7	A. I'd have to see it see the rules, but it's
8	MR. SWEETEN: Those would be subject to	8	just general bills, I guess.
9	the legislative privilege. She's also got an	9	Q. This looks Okay. On that same day, April
10	attorney-client relationship based upon that position,	10	19th, when you stated that the bill had been placed or
11	and so there are two potential privileges that apply.	11	at least appears the bill was placed on the general
12	Legislative privilege does apply, and so when and I	12	state calendar, that the bill was recommitted to
13	haven't objected to you asking these questions on what	13	committee. Do you see that entry?
14	the general parliamentary procedure is, and she will	14	A. M-hm.
15	continue to answer. I'm just making sure that we're	15	Q. What does that mean?
16	clear that that's not going to reveal her specific	16	A. It just means that it was sent back to
17	thoughts or mental impressions about legislation, so you	17	committee back to the elections committee.
18	can continue.	18	Q. Is that a normal procedure? And by normal, I
19	Q. (BY MR. HARRIS) Ms. Davis, going back, I	19	mean, is it typical that once a bill is placed on a
20	believe you stated that when I asked you before whether	20	calendar like the general state calendar, that it would
21	you believed you had an attorney-client relationship	21	be recommitted to committee?
22	with the speaker, this is Speaker Craddick we are	22	A. It's not unusual.
23	referring to, I think, at this time Well, let me ask	23	Q. As a general matter, why would a bill be
24	you this. During 2005 was Speaker Craddick the speaker	24	recommitted to committee as opposed to proceeding to
25	of the House?	25	consideration by the House?
		1	
	46		48
1	46 A. Yes.	1	A. Maybe for additional work or, you know,
2	A. Yes. Q. Did you consider yourself to have an	2	A. Maybe for additional work or, you know, maybe just could be any reason to work on the bill.
	A. Yes. Q. Did you consider yourself to have an attorney-client relationship with Speaker Craddick in	2 3	A. Maybe for additional work or, you know, maybe just could be any reason to work on the bill. The bill could have a problem. It could have a
2 3 4	A. Yes. Q. Did you consider yourself to have an attorney-client relationship with Speaker Craddick in 2005?	2 3 4	A. Maybe for additional work or, you know, maybe just could be any reason to work on the bill. The bill could have a problem. It could have a procedural problem. There could be a point of order, a
2 3 4 5	 A. Yes. Q. Did you consider yourself to have an attorney-client relationship with Speaker Craddick in 2005? A. In your capacity as parliamentarian, you have 	2 3 4 5	A. Maybe for additional work or, you know, maybe just could be any reason to work on the bill. The bill could have a problem. It could have a procedural problem. There could be a point of order, a variety of things.
2 3 4 5 6	 A. Yes. Q. Did you consider yourself to have an attorney-client relationship with Speaker Craddick in 2005? A. In your capacity as parliamentarian, you have a you have a relationship with the with the 	2 3 4 5 6	A. Maybe for additional work or, you know, maybe just could be any reason to work on the bill. The bill could have a problem. It could have a procedural problem. There could be a point of order, a variety of things. Q. It looks like once the bill was recommitted to
2 3 4 5 6 7	A. Yes. Q. Did you consider yourself to have an attorney-client relationship with Speaker Craddick in 2005? A. In your capacity as parliamentarian, you have a you have a relationship with the with the presiding officer in his capacity as the presiding	2 3 4 5 6 7	A. Maybe for additional work or, you know, maybe just could be any reason to work on the bill. The bill could have a problem. It could have a procedural problem. There could be a point of order, a variety of things. Q. It looks like once the bill was recommitted to committee, there was a version that was substituted
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	A. Yes. Q. Did you consider yourself to have an attorney-client relationship with Speaker Craddick in 2005? A. In your capacity as parliamentarian, you have a you have a relationship with the with the presiding officer in his capacity as the presiding officer as a House officer. Q. And that relationship you would describe as an attorney-client relationship? A. Yeah, legislative attorney-client. Q. Okay. So I believe the question pending was what does it mean for a bill to be considered in calendars? A. It just means that the calendars committee is looking at the bill and deciding whether or not to set the bill. Q. Who sits on the calendars committee? A. Just House members. Q. Who appoints the members of the calendars	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	A. Maybe for additional work or, you know, maybe just could be any reason to work on the bill. The bill could have a problem. It could have a procedural problem. There could be a point of order, a variety of things. Q. It looks like once the bill was recommitted to committee, there was a version that was substituted again. A. M-hm. Q. It actually looks like that all happened on the same day, April 19th; is that right? A. Yes. Q. Then it looks like the process repeated itself and the committee report was filed with the court and the committee coordinator on April 20th; is that right? A. Yes. Q. Then the bill was sent back to calendars and it was, again, considered in calendars on April 29, 2005; is that right? A. Yes.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	A. Yes. Q. Did you consider yourself to have an attorney-client relationship with Speaker Craddick in 2005? A. In your capacity as parliamentarian, you have a you have a relationship with the with the presiding officer in his capacity as the presiding officer as a House officer. Q. And that relationship you would describe as an attorney-client relationship? A. Yeah, legislative attorney-client. Q. Okay. So I believe the question pending was what does it mean for a bill to be considered in calendars? A. It just means that the calendars committee is looking at the bill and deciding whether or not to set the bill. Q. Who sits on the calendars committee? A. Just House members. Q. Who appoints the members of the calendars committee? A. The speaker.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	A. Maybe for additional work or, you know, maybe just could be any reason to work on the bill. The bill could have a problem. It could have a procedural problem. There could be a point of order, a variety of things. Q. It looks like once the bill was recommitted to committee, there was a version that was substituted again. A. M-hm. Q. It actually looks like that all happened on the same day, April 19th; is that right? A. Yes. Q. Then it looks like the process repeated itself and the committee report was filed with the court and the committee coordinator on April 20th; is that right? A. Yes. Q. Then the bill was sent back to calendars and it was, again, considered in calendars on April 29, 2005; is that right? A. Yes. Q. And then, again, on May 2nd it was, I guess, for the second time placed on the general state

25



Q. And then it looks like on April 19, 2005, the

25

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Q. On May 2nd, 2005, the bill was read for a

	49		51
1	second time; is that right?	1	Q. Do you recall a point of order being raised
2	A. Yes.	2	with respect to HB1706?
3	Q. Does that refer to reading the bill for another	3	MR. SWEETEN: You can testify as to
4	time on the House floor?	4	matters of public record.
5	A. That's correct, laying it out before the House.	5	A. Yeah, I don't.
6	Q. And at that point looks like throughout	6	(League Exhibit 5 marked.)
7	May 2nd, various amendments were considered by the House	7	Q. I would ask that this document be marked as
8	and vote; is that right?	8	League Exhibit 5.
9	A. Yes.	9	Ms. Davis, have you had a few moments to
10		10	
	Q. Okay. Further down in the list of things that	11	look over the document that was marked at Exhibit 5?
11 12	happened on May 2nd, I see an entry that the bill was		A. Yes.
	passed to engrossment as amended. Do you see that?	12	Q. And do you recognize this to be an except or
13	A. Yes.	13	does this appear to be an excerpt from the House Journal
14	Q. What does that mean, passed to engrossment as	14	of May 3rd, 2005?
15	amended?	15	A. Yes.
16	A. It just It means passed through the third	16	Q. And May 3rd, 2005 was the date that's reflected
17	ringing.	17	on the bill history we were looking at for HB1706 as the
18	Q. What's required in order for a bill to be	18	date on which a point of order was sustained; is that
19	passed to the third reading?	19	right?
20	A. A majority of those present.	20	A. Yes.
21	Q. A majority of those present have to vote to	21	Q. And looking at the middle of the first page of
22	pass the bill to the third reading?	22	what I handed you, which has Page No. 2543 at the top
23	A. Yes.	23	right, it states that "Representative Burnam raised a
24	Q. And that's it looks like that's what	24	point of order against further consideration of HB1706
25	happened here?	25	under Rule 6, Section 1(a), Rule 6, Section 15 and Rule
	50		52
1	50 A. Yes.	1	6, Section 17 of the House rules on the grounds that the
1 2		1 2	
	A. Yes.	_	6, Section 17 of the House rules on the grounds that the
2	A. Yes. Q. Okay. And then looks like the next day,	3 4	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you
2	A. Yes.Q. Okay. And then looks like the next day,May 3rd, the bill was read for a third time; is that	3	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you see where it says that?
2 3 4	A. Yes.Q. Okay. And then looks like the next day,May 3rd, the bill was read for a third time; is that right?	3 4	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you see where it says that? A. Yes.
2 3 4 5	A. Yes.Q. Okay. And then looks like the next day,May 3rd, the bill was read for a third time; is that right?A. Yes.	2 3 4 5	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you see where it says that? A. Yes. Q. Does reading that help to refresh your
2 3 4 5 6	 A. Yes. Q. Okay. And then looks like the next day, May 3rd, the bill was read for a third time; is that right? A. Yes. Q. And it looks like on that same day, May 3rd, 	2 3 4 5 6	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you see where it says that? A. Yes. Q. Does reading that help to refresh your recollection as to a point of order that was made with
2 3 4 5 6 7	 A. Yes. Q. Okay. And then looks like the next day, May 3rd, the bill was read for a third time; is that right? A. Yes. Q. And it looks like on that same day, May 3rd, additional amendments were considered? 	2 3 4 5 6 7	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you see where it says that? A. Yes. Q. Does reading that help to refresh your recollection as to a point of order that was made with respect to HB1706?
2 3 4 5 6 7 8	 A. Yes. Q. Okay. And then looks like the next day, May 3rd, the bill was read for a third time; is that right? A. Yes. Q. And it looks like on that same day, May 3rd, additional amendments were considered? A. Yes. 	2 3 4 5 6 7	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you see where it says that? A. Yes. Q. Does reading that help to refresh your recollection as to a point of order that was made with respect to HB1706? A. It just It just says that he raised the
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2 3 4 5 6 7 8 9 10	A. Yes. Q. Okay. And then looks like the next day, May 3rd, the bill was read for a third time; is that right? A. Yes. Q. And it looks like on that same day, May 3rd, additional amendments were considered? A. Yes. Q. Okay. Now, I see an entry on May 3rd that says that a point of order was sustained? A. Yes.	2 3 4 5 6 7 8 9 10	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you see where it says that? A. Yes. Q. Does reading that help to refresh your recollection as to a point of order that was made with respect to HB1706? A. It just It just says that he raised the journal, just reflects that he raised the point of order. Q. And reading this sitting here today, does this
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2 3 4 5 6 7 8 9 10 11 12 13 14	A. Yes. Q. Okay. And then looks like the next day, May 3rd, the bill was read for a third time; is that right? A. Yes. Q. And it looks like on that same day, May 3rd, additional amendments were considered? A. Yes. Q. Okay. Now, I see an entry on May 3rd that says that a point of order was sustained? A. Yes. Q. What is a point of order? A. It's an objection under the rules to to a procedural defect of some sort.	2 3 4 5 6 7 8 9 10 11 12 13	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you see where it says that? A. Yes. Q. Does reading that help to refresh your recollection as to a point of order that was made with respect to HB1706? A. It just It just says that he raised the journal, just reflects that he raised the point of order. Q. And reading this sitting here today, does this cause you to remember him raising this point of order? A. I don't remember him raising it. I don't have any reason to dispute what the journal says about it.
2 3 4 5 6 7 8 9 10 11 12 13 14 15	A. Yes. Q. Okay. And then looks like the next day, May 3rd, the bill was read for a third time; is that right? A. Yes. Q. And it looks like on that same day, May 3rd, additional amendments were considered? A. Yes. Q. Okay. Now, I see an entry on May 3rd that says that a point of order was sustained? A. Yes. Q. What is a point of order? A. It's an objection under the rules to to a procedural defect of some sort. Q. And who can make a point of order?	2 3 4 5 6 7 8 9 10 11 12 13 14 15	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you see where it says that? A. Yes. Q. Does reading that help to refresh your recollection as to a point of order that was made with respect to HB1706? A. It just It just says that he raised the journal, just reflects that he raised the point of order. Q. And reading this sitting here today, does this cause you to remember him raising this point of order? A. I don't remember him raising it. I don't have any reason to dispute what the journal says about it. Q. And point of order under Rule 6, these various
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	A. Yes. Q. Okay. And then looks like the next day, May 3rd, the bill was read for a third time; is that right? A. Yes. Q. And it looks like on that same day, May 3rd, additional amendments were considered? A. Yes. Q. Okay. Now, I see an entry on May 3rd that says that a point of order was sustained? A. Yes. Q. What is a point of order? A. It's an objection under the rules to to a procedural defect of some sort. Q. And who can make a point of order? A. The member A member can raise a point of order.	2 3 4 (5) 6 7 8 9 (10) (11) (12) (13) (14) (15) (16) (17)	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you see where it says that? A. Yes. Q. Does reading that help to refresh your recollection as to a point of order that was made with respect to HB1706? A. It just It just says that he raised the journal, just reflects that he raised the point of order. Q. And reading this sitting here today, does this cause you to remember him raising this point of order? A. I don't remember him raising it. I don't have any reason to dispute what the journal says about it. Q. And point of order under Rule 6, these various sections of Rule 6 on the grounds that the bill was placed out of order on the calendar, what do you
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	A. Yes. Q. Okay. And then looks like the next day, May 3rd, the bill was read for a third time; is that right? A. Yes. Q. And it looks like on that same day, May 3rd, additional amendments were considered? A. Yes. Q. Okay. Now, I see an entry on May 3rd that says that a point of order was sustained? A. Yes. Q. What is a point of order? A. It's an objection under the rules to to a procedural defect of some sort. Q. And who can make a point of order? A. The member A member can raise a point of order. Q. And when a point of order is raised, what	2 3 4 (5) 6 7 8 9 (10) (11) (12) (13) (14) (15) (16) (17) (18)	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you see where it says that? A. Yes. Q. Does reading that help to refresh your recollection as to a point of order that was made with respect to HB1706? A. It just It just says that he raised the journal, just reflects that he raised the point of order. Q. And reading this sitting here today, does this cause you to remember him raising this point of order? A. I don't remember him raising it. I don't have any reason to dispute what the journal says about it. Q. And point of order under Rule 6, these various sections of Rule 6 on the grounds that the bill was placed out of order on the calendar, what do you understand that to mean in terms of the point of order
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	A. Yes. Q. Okay. And then looks like the next day, May 3rd, the bill was read for a third time; is that right? A. Yes. Q. And it looks like on that same day, May 3rd, additional amendments were considered? A. Yes. Q. Okay. Now, I see an entry on May 3rd that says that a point of order was sustained? A. Yes. Q. What is a point of order? A. It's an objection under the rules to to a procedural defect of some sort. Q. And who can make a point of order? A. The member A member can raise a point of order. Q. And when a point of order is raised, what happens then?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you see where it says that? A. Yes. Q. Does reading that help to refresh your recollection as to a point of order that was made with respect to HB1706? A. It just It just says that he raised the journal, just reflects that he raised the point of order. Q. And reading this sitting here today, does this cause you to remember him raising this point of order? A. I don't remember him raising it. I don't have any reason to dispute what the journal says about it. Q. And point of order under Rule 6, these various sections of Rule 6 on the grounds that the bill was placed out of order on the calendar, what do you understand that to mean in terms of the point of order being raised with respect to HB1706?
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	A. Yes. Q. Okay. And then looks like the next day, May 3rd, the bill was read for a third time; is that right? A. Yes. Q. And it looks like on that same day, May 3rd, additional amendments were considered? A. Yes. Q. Okay. Now, I see an entry on May 3rd that says that a point of order was sustained? A. Yes. Q. What is a point of order? A. It's an objection under the rules to to a procedural defect of some sort. Q. And who can make a point of order? A. The member A member can raise a point of order. Q. And when a point of order is raised, what happens then? MR. SWEETEN: You can answer as a general	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you see where it says that? A. Yes. Q. Does reading that help to refresh your recollection as to a point of order that was made with respect to HB1706? A. It just It just says that he raised the journal, just reflects that he raised the point of order. Q. And reading this sitting here today, does this cause you to remember him raising this point of order? A. I don't remember him raising it. I don't have any reason to dispute what the journal says about it. Q. And point of order under Rule 6, these various sections of Rule 6 on the grounds that the bill was placed out of order on the calendar, what do you understand that to mean in terms of the point of order being raised with respect to HB1706? MR. SWEETEN: In answering that, don't
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	A. Yes. Q. Okay. And then looks like the next day, May 3rd, the bill was read for a third time; is that right? A. Yes. Q. And it looks like on that same day, May 3rd, additional amendments were considered? A. Yes. Q. Okay. Now, I see an entry on May 3rd that says that a point of order was sustained? A. Yes. Q. What is a point of order? A. It's an objection under the rules to to a procedural defect of some sort. Q. And who can make a point of order? A. The member A member can raise a point of order. Q. And when a point of order is raised, what happens then? MR. SWEETEN: You can answer as a general matter.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you see where it says that? A. Yes. Q. Does reading that help to refresh your recollection as to a point of order that was made with respect to HB1706? A. It just It just says that he raised the journal, just reflects that he raised the point of order. Q. And reading this sitting here today, does this cause you to remember him raising this point of order? A. I don't remember him raising it. I don't have any reason to dispute what the journal says about it. Q. And point of order under Rule 6, these various sections of Rule 6 on the grounds that the bill was placed out of order on the calendar, what do you understand that to mean in terms of the point of order being raised with respect to HB1706? MR. SWEETEN: In answering that, don't reveal your thoughts and mental impressions about the
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	A. Yes. Q. Okay. And then looks like the next day, May 3rd, the bill was read for a third time; is that right? A. Yes. Q. And it looks like on that same day, May 3rd, additional amendments were considered? A. Yes. Q. Okay. Now, I see an entry on May 3rd that says that a point of order was sustained? A. Yes. Q. What is a point of order? A. It's an objection under the rules to to a procedural defect of some sort. Q. And who can make a point of order? A. The member A member can raise a point of order. Q. And when a point of order is raised, what happens then? MR. SWEETEN: You can answer as a general matter. A. The member will consult with the speaker and	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	6, Section 17 of the House rules on the grounds that the bill was placed out of order on the calendar." Do you see where it says that? A. Yes. Q. Does reading that help to refresh your recollection as to a point of order that was made with respect to HB1706? A. It just It just says that he raised the journal, just reflects that he raised the point of order. Q. And reading this sitting here today, does this cause you to remember him raising this point of order? A. I don't remember him raising it. I don't have any reason to dispute what the journal says about it. Q. And point of order under Rule 6, these various sections of Rule 6 on the grounds that the bill was placed out of order on the calendar, what do you understand that to mean in terms of the point of order being raised with respect to HB1706? MR. SWEETEN: In answering that, don't reveal your thoughts and mental impressions about the bill. You can answer as a general matter if you know



	53		55
1	listed wrong on the calendar or something like that.	1	voted for the bill?
2	Q. If you look at the next page of Exhibit 5 under	2	A. M-hm.
3	the heading afternoon session and then a further heading	3	Q. And then.
4	that says HB1706, Pending Business, it states "That a	4	A. Yes.
5	point of order against further consideration of HB1706	5	Q it looks like Thank you. I should remind
6	was pending prior to lunch recess on the grounds that	6	you about that, but I appreciate you remembering to give
7	the bills were placed on today's calendar out of order."	7	a verbal answer. And then it looks like on May 4th, the
8	As a general matter, what does it mean to	8	next day, 2005, the bill was reported engrossed.
9	place a bill on a calendar out of order? Does that	9	A. Yes.
10	mean Well, let me ask you.	10	Q. What does it mean for a bill to be reported
11	A. It just means that it's in the wrong order on	11	engrossed?
12	the calendar. Maybe it was listed one way instead of	12	MR. SWEETEN: You can answer as a general
13	the other way or a bill was put in front of it that	13	matter.
14	should not have been there, a clerical error or	14	A. That's the final House version of the bill that
15	something like that.	15	was sent to the Senate.
16	Q. Does it mean that the bill was being considered	16	Q. And then it looks like the bill was received
17	on the wrong day?	17	from the House by the Senate that same day, May 4th,
18	MR. SWEETEN: Are you asking her does this	18	2005; is that right?
19	text mean that or can you specify what your question is?	19	A. Yes.
20	Q. First, I'll ask, as a general matter, if the	20	Q. Is there any special meaning to the term
21	bill were being considered on the wrong day, would that	21	received from the House?
22	and it were being considered, would that be a case	22	A. That means it went over on a message to the
23	where a bill was being taken out of order?	23	Senate.
24	A. On the wrong legislative day or the wrong	24	Q. What does it mean for it to go over on a
25	calendar day? This just says placed on that date's	25	message?
	54		56
	color day out of order and that makes that it was not	,	
1	calendar out of order and that means that it was not	1	
	listed correctly on that calendar on that day	1	A. It means that it goes over on a piece of paper
2	listed correctly on that calendar on that day.	2	and it's given to the Senate clerk or the secretary of
3	Q. And it further states here that the speaker	2 3	and it's given to the Senate clerk or the secretary of the Senate.
(3) (4)	Q. And it further states here that the speaker sustained the point of order; is that right?	2 3 4	and it's given to the Senate clerk or the secretary of the Senate. Q. And then it looks like the next day, May 5th,
3 4 5	Q. And it further states here that the speaker sustained the point of order; is that right?A. Yes.	2 3 4 5	and it's given to the Senate clerk or the secretary of the Senate. Q. And then it looks like the next day, May 5th, 2005, the bill was read for the first time in the Senate
3 4 5 6	Q. And it further states here that the speaker sustained the point of order; is that right?A. Yes.Q. Looking back at the bill history, it looks like	2 3 4 5 6	and it's given to the Senate clerk or the secretary of the Senate. Q. And then it looks like the next day, May 5th, 2005, the bill was read for the first time in the Senate and then that same day referred to state affairs. Do
3 4 5 6 7	 Q. And it further states here that the speaker sustained the point of order; is that right? A. Yes. Q. Looking back at the bill history, it looks like the bill has continued to be considered on May 3rd, 	2 3 4 5 6 7	and it's given to the Senate clerk or the secretary of the Senate. Q. And then it looks like the next day, May 5th, 2005, the bill was read for the first time in the Senate and then that same day referred to state affairs. Do you see that?
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3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	Q. And it further states here that the speaker sustained the point of order; is that right? A. Yes. Q. Looking back at the bill history, it looks like the bill has continued to be considered on May 3rd, 2005. A. Yes. Q. Does that help you to explain the manner in which this bill was subject to a sustained point of order? MR. SWEETEN: Objection to the question as vague. Don't reveal matters of privilege in answering the question, your thoughts or mental impressions about a specific piece of legislation. You can answer based on the text of what's in front of you, but don't reveal privilege. A. Yeah. This means that the bill was taken out	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	and it's given to the Senate clerk or the secretary of the Senate. Q. And then it looks like the next day, May 5th, 2005, the bill was read for the first time in the Senate and then that same day referred to state affairs. Do you see that? A. Yes, I see that. Q. And do you understand state affairs to mean Senate State Affairs Committee? A. Yes. Q. Okay. Since that's the last entry for this bill, what do you understand about what happened to the bill once it went to the senate? A. I don't know what happened. Q. Assuming this is a complete legislative history, do you agree that it reflects that the bill did not pass the Senate? MR. SWEETEN: Since this is a matter of
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	57		59
1	action would reflect something other than this, correct?	1	A. Legislative intent maybe. Something like that.
2	A. Yes.	2	Q. Do you think it's always the case that the
3	Q. Do you have any understanding as to why the	3	intent of the legislature is discernable from the face
4	bill did not successfully make it out of the Senate?	4	or text of the bill?
5	MR. SWEETEN: Don't answer the question	5	MR. SWEETEN: She can answer as to what is
6	except for as to matters of public records, otherwise,	6	the general purpose of the bill she has to the best of
7	it would reveal matters of legislative privilege.	7	her knowledge. She's not going to speculate on
8	A. No, I don't.	8	subjective motivations of any legislature that is
9	Q. Now, it looks like by the time it was referred	9	outside of what the court has ordered and that is within
10	from the House to the Senate, it was May 4th, 2005; is	10	the scope of privilege. So if you are asking her to
11	that right?	11	speculate as to what any specific member's intent was,
12	A. Yes.	12	she's not going to do that. She's answered as to
13	Q. When does regular session When in the real	13	general purpose. That's what she's been required to do,
14	calendar year does the session typically end?	14	if she knows, and I'll let her do that.
15	A. Sometime around the end of May.	15	Q. Okay. Well, I'm not asking about any
16	Q. Looking back at the bill text, what I think is	16	legislator's purpose with respect to any piece of
17	marked as US Exhibit 44, as parliamentarian of the House	17	legislation. I'm only asking a general matter Well,
18	did you have any role in reviewing the substantive text	18	stepping back, we've been talking about legislative
19	of a bill? I mean, as opposed to considering the	19	purpose and intent, so my question is is it always the
20	procedure of a bill, did you have any role in evaluating	20	case that one could tell what the legislature's intent
21	or considering the actual text of the bill itself?	21	or purpose is from looking at the face or text of the
22	A. This bill?	22	bill?
23	Q. Well, as a general matter first.	23	MR. SWEETEN: Objection. Calls for
24	A. So you mean for procedural problems or what do	24	speculation. Objection. Compound. Objection.
25	you mean?	25	Relevance.
	58		60
1	58 Q. Well, did you read would you read every bill	1	60 Q. You may answer the question, Ms. Davis.
1 2		1 2	
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	Q. Well, did you read would you read every bill that would be introduced in the House? A. Yes. Q. So at some point you read 1706 during the 2005? A. I would have read it, yes. Q. And do you read the bills that each step of the way? Like let's say a bill is amended in a committee. Do you receive and review the amendments? A. No. Q. How about once a bill is substituted in committee? Let's say what happened here. It was substituted in committee and then reported favorably as substituted. Would you read the substituted version? A. I don't remember. Maybe sometimes we did, sometimes we didn't. Q. Do you have any understanding as to the overall legislature's general purpose in enacting HB1706? A. The general purpose of this bill? Q. Yes. A. I would assume for voter integrity, integrity of elections maybe. Q. And what is that assumption based on?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	 Q. You may answer the question, Ms. Davis. A. I don't know. Q. You don't have any opinion on that? A. It depends on



	61		63
1	calls formal matters that are subject to the legislative	1	read that correctly?
2	privilege. Objection to the question as vague. Calls	2	A. Yes.
3	for speculation. Objection. Compound. Objection.	3	Q. It also appears in that Section B, there's a
4	Relevance.	4	list of documentation that is acceptable as proof of
5	A. I don't know.	5	identification under this chapter, and it then goes on
6	Q. Okay. Looking at this Section 63.0101 of	6	include things like a utility bill, bank statement,
7	HB1706, it states that "A following documentation is an	7	government check, paycheck, official mail or certified
8	acceptable form of photo identification under this	8	copy of a birth certificate. Do you see those in 1, 2
9	chapter." Do you see that?	9	and 3?
10	A. M-hm. Yes.	10	A. Yes.
11	Q. And then there appears to being a fairly	11	Q. In fact there is another lengthy list of
12	lengthy list of acceptable forms of photo	12	further types of documents that would serve as
13	identification. Do you agree with that?	13	acceptable form of identification under HB1706?
14	A. Yes.	14	MR. SWEETEN: Adam, we're going to need to
15	Q. And these include a driver's license or	15	take a break.
16	personal identification card issued to the person by the	16	(Recess from 11:38 a.m. to 12:00 p.m.)
17	Department of Public Safety. Do you see that?	17	Q. (BY MR. HARRIS) Ms. Davis, are you ready to go
18	A. Yes.	18	back on the record?
19	Q. It includes "a United States military	19	A. Yes.
20	identification card that contains the person's	20	Q. I believe when we left off I was asking you
21	photograph"; is that right?	21	whether it appeared that from the text of HB1706 that in
22	A. Yes.	22	Section 63.0101, I believe we were then looking at Part
23	Q. It includes "a valid employee identification	23	B and that section appears to include another fairly
24	card that contains the person's photograph."	24	lengthy list of acceptable types of identification. Is
25	A. Yes.	25	that your understanding that list includes things like a
	62		64
1		1	
1 2	Q. Is that right? No. 4 says, "a United States	1 2	copy of a current utility bill or bank statement; is
2	Q. Is that right? No. 4 says, "a United States citizenship certificate issued to the person that	2	copy of a current utility bill or bank statement; is that right?
2	Q. Is that right? No. 4 says, "a United States citizenship certificate issued to the person that contains the person's photograph." Do you see that?	2 3	copy of a current utility bill or bank statement; is that right? A. Yes.
2 3 4	Q. Is that right? No. 4 says, "a United States citizenship certificate issued to the person that contains the person's photograph." Do you see that? A. Yes.	2 3 4	copy of a current utility bill or bank statement; is that right? A. Yes. Q. Official mail addressed to the person by name
2 3 4 5	 Q. Is that right? No. 4 says, "a United States citizenship certificate issued to the person that contains the person's photograph." Do you see that? A. Yes. Q. Do you have any understanding as to what that 	2 3 4 5	copy of a current utility bill or bank statement; is that right? A. Yes. Q. Official mail addressed to the person by name from a governmental entity?
2 3 4 5 6	 Q. Is that right? No. 4 says, "a United States citizenship certificate issued to the person that contains the person's photograph." Do you see that? A. Yes. Q. Do you have any understanding as to what that means? 	2 3 4 5 6	copy of a current utility bill or bank statement; is that right? A. Yes. Q. Official mail addressed to the person by name from a governmental entity? A. Yes.
2 3 4 5 6 7	 Q. Is that right? No. 4 says, "a United States citizenship certificate issued to the person that contains the person's photograph." Do you see that? A. Yes. Q. Do you have any understanding as to what that means? A. No. 	2 3 4 5 6 7	copy of a current utility bill or bank statement; is that right? A. Yes. Q. Official mail addressed to the person by name from a governmental entity? A. Yes. Q. And I think in No. 10, it includes a library
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	Q. Is that right? No. 4 says, "a United States citizenship certificate issued to the person that contains the person's photograph." Do you see that? A. Yes. Q. Do you have any understanding as to what that means? A. No. Q. No. 5 it says, "a United States passport issued to the person." A. Yes. Q. No. 6, "a student identification card issued by a public or private institution of higher education that contains the person's photograph"; is that right? A. Yes. Q. 7 states, "a license to carry a concealed handgun issued to the person by the Department of Public Safety"; is that right? A. Yes. Q. 8 states, "an identification card issued by a state agency of this state that contains the person's photograph"; is that right? A. Yes.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	copy of a current utility bill or bank statement; is that right? A. Yes. Q. Official mail addressed to the person by name from a governmental entity? A. Yes. Q. And I think in No. 10, it includes a library card that contains the person's name issued to the person by a public library listed in the state? A. Yes. Q. Do you have any understanding as to the source of the legislative language that's in 1706? MR. SWEETEN: Don't Don't answer the question. It would reveal matters of legislative privilege as to source of the language in the bill. MR. HARRIS: Well, I think the question was just do you have any understanding. I don't see how that would reveal anything privileged. MR. SWEETEN: You can answer yes or no as to whether you have an understanding and then we'll go from there. A. No.



	65		67
1	A. I have my driver's license.	1	council, legislative staffers, and our position is even
2	Q. Anything else?	2	if a party has waived with respect to it, that to the
3	A. I think I have my bar card and that's it.	3	extent if she's working for the speaker, for example,
4	Q. Do you own a copy of your birth certificate?	4	and he has not waived, that that privilege attaches to
5	A. Yes.	5	the communication. With all that, you can answer the
6	Q. Were you born in the State of Texas?	6	question as long as you are not revealing a privileged
7	A. Yes.	7	communication.
8	Q. If you lost your birth certificate, would you	8	A. No.
9	know where to go to get another copy?	9	Q. All right. Ms. Davis, is this a good time for
10	A. Yes.	10	you to take lunch?
11	Q. Where would that be?	11	A. Sure.
12	A. To the health department Bureau of Vital	12	MR. HARRIS: I think we are at a natural
13	Statistics, Health Department.	13	stopping point, so why don't we do that?
14	Q. Have you ever heard of if I use the term	14	THE WITNESS: Okay.
15	in-person voter fraud, do you have some understanding of	15	(Recess from 12:05 p.m. to 12:31 p.m.)
16	what that means?	16	Q. (BY MR. HARRIS) Ms. Davis, are you ready to go
17	A. No.	17	back on the record?
18	Q. Okay. I'm going to use the term to mean an	18	A. Yes.
19	instance where someone shows up at the polls claiming to	19	Q. Do you recall a bill concerning voter
20	be a registered voter when that person is not in fact a	20	identification requirements for Texas voters being
21	registered voter when he or she is claiming to be; is	21	introduced during the 2007 House session?
22	that okay?	22	A. No.
23	A. M-hm.	23	(League Exhibit 6 marked.)
24	Q. Have you ever heard of an instance of such	24	Q. I'll ask that this document be marked as League
25	in-person voter fraud?	25	Exhibit 6.
	66		68
1	66 A. No.	1	
1 2		1 2	Ms. Davis, please take a few moments to
	A. No.		
2	A. No. Q. In your capacity as chief of staff to Speaker Straus, do you ever recall receiving any complaints from	2	Ms. Davis, please take a few moments to familiarize yourself with this document. A. Okay.
2	A. No. Q. In your capacity as chief of staff to Speaker	2 3	Ms. Davis, please take a few moments to familiarize yourself with this document. A. Okay. Q. Ms. Davis, this appears to be a copy of a House
2 3 4	A. No. Q. In your capacity as chief of staff to Speaker Straus, do you ever recall receiving any complaints from constituents regarding instances of in-person voter	2 3 4	Ms. Davis, please take a few moments to familiarize yourself with this document. A. Okay.
2 3 4 5	A. No. Q. In your capacity as chief of staff to Speaker Straus, do you ever recall receiving any complaints from constituents regarding instances of in-person voter fraud?	2 3 4 5	Ms. Davis, please take a few moments to familiarize yourself with this document. A. Okay. Q. Ms. Davis, this appears to be a copy of a House Bill No. 218; is that right?
2 3 4 5 6	A. No. Q. In your capacity as chief of staff to Speaker Straus, do you ever recall receiving any complaints from constituents regarding instances of in-person voter fraud? A. No.	2 3 4 5 6	Ms. Davis, please take a few moments to familiarize yourself with this document. A. Okay. Q. Ms. Davis, this appears to be a copy of a House Bill No. 218; is that right? A. Yes.
2 3 4 5 6 7	 A. No. Q. In your capacity as chief of staff to Speaker Straus, do you ever recall receiving any complaints from constituents regarding instances of in-person voter fraud? A. No. Q. How about just voter fraud generally? Did you 	2 3 4 5 6 7	Ms. Davis, please take a few moments to familiarize yourself with this document. A. Okay. Q. Ms. Davis, this appears to be a copy of a House Bill No. 218; is that right? A. Yes. Q. At the top at the first page it says, "House
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	69		71
1	MR. SWEETEN: You can answer as to matters	1	A. Yes.
2	of public record.	2	Q. Do you know if that would be the vote to
3	A. No, I don't.	3	suspend the regular order of business?
4	(League Exhibit 7 marked.)	4	A. Yes.
5	Q. I ask that this document be marked as League	5	Q. Yes, it would be that vote?
6	Exhibit 7. And, Ms. Davis, please take a few moments to	6	A. Yes. It looks as though that's right, yeah,
7	familiarize yourself with this document, Exhibit 7.	7	that it was a record vote on that suspension.
8	A. Okay.	8	Q. M-hm. It looks on that same day the bill was
9	Q. Mrs. Davis, this appears to be a legislative	9	read for a second time in the Senate.
10	history of HB218 from the 80th regular session.	10	A. Yes.
11	A. Right.	11	Q. And then it says, "Vote reconsidered on that
12	Q. Is that right?	12	same day." Do you see that?
13	A. Yes.	13	A. Yes.
14	Q. And this appears to reflect that HB218 was	14	Q. Do you know what that means, "vote
15	reported engrossed by the House on April 24th, 2007; is	15	reconsidered"?
16	that right?	16	A. In this context, I don't know I don't know
17	A. Yes.	17	what they did.
18	Q. Then this states that the bill was read for the	18	Q. Again, reading from the entries for May 15th,
19	first time on April 26, 2007, is that right, in the	19	2007, that the motion to suspend regular order fails.
20	Senate? Excuse me.	20	A. Yes.
21	A. Yes.	21	Q. Do you understand that to mean that there were
22	Q. And then it was referred to the Senate state	22	not sufficient votes to suspend the regular order of
23	affairs committee; is that right?	23	business and considered the bill out of the regular
24	A. Yes.	24	order?
25	Q. Do you have any understanding as to what the	25	MR. SWEETEN: You can testify based on the
	70		72
1	70 subject matter jurisdiction covered by the state affairs	1	72 text.
1 2		1 2	
	subject matter jurisdiction covered by the state affairs	1	text.
2	subject matter jurisdiction covered by the state affairs committee in the Senate is?	2	text. A. Yes, that's right.
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2 3 4	subject matter jurisdiction covered by the state affairs committee in the Senate is? A. I don't. Q. Then it appears that on May 1st, 2007, the bill	2 3 4	text. A. Yes, that's right. Q. And then it looks like the last two entries reflect a record vote May 15th, 2007; is that right?
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	subject matter jurisdiction covered by the state affairs committee in the Senate is? A. I don't. Q. Then it appears that on May 1st, 2007, the bill was reported favorably as substituted by the committee; is that right? A. Yes. Q. And then on May 2nd, it was placed on the Senate intent calendar; is that right? A. M-hm. Q. Do you have any understanding as to what the Senate intent calendar is? A. It's the Senate calendar for floor action for bills that they'll take up on the Senate floor. Q. On May 15th, 2007, I see that there is an entry that the it says "Rule suspended (regular order of business)." A. M-hm. Yes. Q. Do you have any understanding as to what that means? A. I believe that's what the Senate does to take a bill up earlier than they earlier than the rules	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	text. A. Yes, that's right. Q. And then it looks like the last two entries reflect a record vote May 15th, 2007; is that right? A. Yes. Q. And then there was a co-sponsor authorized on May 16th, 2007; is that right? A. Yes. Q. And this legislative history appears to reflect that HB218 did not pass a full vote of the Senate; is that right? A. Yes, that's right. Q. Looking back to the text of HB218, do you have any understanding of the general purpose of the legislature in attempting to enact HB218? A. I don't. Q. Do you have any understanding of the general purpose of HB218? A. No. Q. I think you stated previously with respect to House Bill 1706 from 2005 that the general purpose was to protect the integrity of the election system. Do you



	73		75
1	of the legislative language in HB218?	1	A. No. I believe it was a voter ID amendment, but
2	MR. SWEETEN: Don't answer the question as	2	I don't remember what it did.
3	it will require you to reveal matters as it could	3	Q. And do you remember the what the
4	require you to reveal matters of legislative privilege.	4	legislation that Ms. Brown was attempting to amend to
5	MR. HARRIS: I think we actually resolved	5	include voter identification requirements, do you recall
6	this one last time by your stating, Mr. Sweeten, that	6	what that understanding legislation was about?
7	the witness could answer yes or no as to whether she was	7	A. No.
8	aware of the sources of legislative language.	8	(League Exhibit 8 marked.)
9	MR. SWEETEN: That she was aware of the	9	Q. I'll ask that this be marked as League
10	source of language of 218.	10	Exhibit 8. Please take a few moments to review
11	MR. HARRIS: Correct.	11	Exhibit 8.
12	MR. SWEETEN: Then we'll allow her a yes	12	A. Okay.
13	or no answer.	13	Q. Okay. So this appears to be an article from
14	A. No.	14	the Austin Statesman.
15	Q. Do you recall Without yet divulging the	15	A. Yes.
16	substance of any such discussions, do you recall having	16	Q. And it's dated March 30th, 2009; is that right?
17	discussions with any members of the House regarding	17	A. Yes.
18	HB218?	18	Q. Okay? And this article Does this article
19	A. No.	19	refer to the situation we were just speaking with in
20	Q. I'm not sure I asked you that question. With	20	which Representative Brown attempted to introduce an
21	respect to HB1706, the bill we looked at from 2005	21	amendment to a bill concerning voter ID requirements?
22	concerning voter ID, do you recall having any	22	A. Yes.
23	discussions with members of the House about Again,	23	MR. SWEETEN: You can answer about what
24	I'm not asking you to reveal the substance, but do you	24	the article says. Don't reveal privileged matters.
25	recall any discussions with members of the House about	25	Q. In the first two paragraphs it states that, "A
	74		76
1		1	·
1 2	HB1706?	1 2	could have intense moment in the Texas House passed
	HB1706? A. No.	1	could have intense moment in the Texas House passed without a blow-up today with a handshake between House
2	HB1706? A. No. Q. Do you know whether the lieutenant governor of	2	could have intense moment in the Texas House passed without a blow-up today with a handshake between House Speaker Joe Straus and Representative Betty Brown,
2	HB1706? A. No. Q. Do you know whether the lieutenant governor of Texas can directly himself introduce legislation?	2 3	could have intense moment in the Texas House passed without a blow-up today with a handshake between House Speaker Joe Straus and Representative Betty Brown, Republican of Terrell, according to Brown. Brown said
2 3 4	HB1706? A. No. Q. Do you know whether the lieutenant governor of	2 3 4	could have intense moment in the Texas House passed without a blow-up today with a handshake between House Speaker Joe Straus and Representative Betty Brown, Republican of Terrell, according to Brown. Brown said she and Straus shook hands on his promise to ensure
2 3 4 5	HB1706? A. No. Q. Do you know whether the lieutenant governor of Texas can directly himself introduce legislation? MR. SWEETEN: You can answer as a general	2 3 4 5	could have intense moment in the Texas House passed without a blow-up today with a handshake between House Speaker Joe Straus and Representative Betty Brown, Republican of Terrell, according to Brown. Brown said
2 3 4 5 6	HB1706? A. No. Q. Do you know whether the lieutenant governor of Texas can directly himself introduce legislation? MR. SWEETEN: You can answer as a general matter.	2 3 4 5 6	could have intense moment in the Texas House passed without a blow-up today with a handshake between House Speaker Joe Straus and Representative Betty Brown, Republican of Terrell, according to Brown. Brown said she and Straus shook hands on his promise to ensure legislation requiring voters to present photo ID or
2 3 4 5 6 7	HB1706? A. No. Q. Do you know whether the lieutenant governor of Texas can directly himself introduce legislation? MR. SWEETEN: You can answer as a general matter. A. I don't I do not know the answer to that	2 3 4 5 6 7	could have intense moment in the Texas House passed without a blow-up today with a handshake between House Speaker Joe Straus and Representative Betty Brown, Republican of Terrell, according to Brown. Brown said she and Straus shook hands on his promise to ensure legislation requiring voters to present photo ID or identifying documents at the polls would get a full
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action." Do you see that?



to offer?

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1	A. Yes.	1	the rules regarding special orders and voter ID?
2	Q. Is that paragraph referring to what we saw in	2	A. No. I didn't really listen to the debate. I
3	the legislative history previously in which there	3	just knew they took it up on when they did the rules,
4	weren't sufficient votes to suspend the regular order of	4	but I didn't I am not familiar with what they said.
5	business in the Senate?	5	Q. Okay. Well, I think we'll come back to that
6	MR. SWEETEN: Don't reveal matters of	6	topic in just a few moments, but we can finish with
7	legislative privilege in answering the question, okay?	7	Exhibit 8 for now.
8	A. Yes. That refers to the Senate action the	8	In the next paragraph starting with, "In a
9	Senate actions on the legislative report.	9	surprise move," it states is that, "Brown had filed her
10	Q. And then the next sentence is in a	10	ID proposal as an amendment to legislation by
11	parenthetical, but it says, "This year Senate	11	Representative Frank Corte, Republican of San Antonio,
12	Republicans revised the body's rules enabling action on	12	relating to providing a ballot by emails to voters in
13	the voter ID topic by a simple majority vote." Do you	13	the military and living overseas." Do you see that?
14	see that?	14	A. Yes.
15	A. Yes.	15	Q. And in the next paragraph it states, I believe
16	Q. Are you aware of what this sentence is	16	this is I'll ask you, but Excuse me. States,
17	referring to?	17	"Brown told me that House Parliamentarian Denise Davis
18	MR. SWEETEN: Don't answer the question as	18	advised today that her amendment wasn't germane to
19	phrased. It would require you to reveal matters of	19	Corte's proposal, though Brown said it also was clear an
20	legislative privilege and interpret the words on this	20	ultimate ruling would have been up to Straus." Do you
21	page, and you don't have to do that with respect to	21	see that?
22	legislation.	22	A. Yes, I do.
23	Q. I'm not sure I follow the objection, but let me	23	Q. Do you recall whether there was any public
24	try it another way.	24	decision made that the or, I guess, a point of order
25	Were you aware or are you aware as a	25	sustained that the amendment offered by Ms. Brown was
23	Were you aware or are you aware as a	23	Sustained that the amendment offered by Ms. Brown was
	7.0		(20)
1	78	1	80
1	matter of public knowledge of the Senate Republicans	1	not germane to the legislation at issue?
2	matter of public knowledge of the Senate Republicans changing the rules of the Senate with respect to the	2	not germane to the legislation at issue? MR. SWEETEN: You can answer as to public
2	matter of public knowledge of the Senate Republicans changing the rules of the Senate with respect to the topic of special orders and voter ID?	3	not germane to the legislation at issue? MR. SWEETEN: You can answer as to public record only.
2 3 4	matter of public knowledge of the Senate Republicans changing the rules of the Senate with respect to the topic of special orders and voter ID? A. Yes.	3 4	not germane to the legislation at issue? MR. SWEETEN: You can answer as to public record only. A. I don't remember a point of order being raised
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2 3 4 5 6	matter of public knowledge of the Senate Republicans changing the rules of the Senate with respect to the topic of special orders and voter ID? A. Yes. Q. When did you first learn about such a change by the Senate Republicans?	2 3 4 5	not germane to the legislation at issue? MR. SWEETEN: You can answer as to public record only. A. I don't remember a point of order being raised at all. I don't remember. Q. Do you remember ruling on the question of
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	matter of public knowledge of the Senate Republicans changing the rules of the Senate with respect to the topic of special orders and voter ID? A. Yes. Q. When did you first learn about such a change by the Senate Republicans? MR. SWEETEN: You can refer to matters of public record. A. When they debated it on the Senate floor during the rules debate. Q. Do you have any understanding as to why the Senate changed rules with respect to special orders and the topic of voter ID? MR. SWEETEN: Do not answer. Calls for matters of legislative privilege. You can refer to matters of the public record in answering the question. MR. HARRIS: Let's step back. I think the first question was do you have any understanding. May she answer that, Mr. Sweeten? A. Any understanding of? Q. Of why the Senate Republicans revised their rules concerning special rules of voter ID.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	not germane to the legislation at issue? MR. SWEETEN: You can answer as to public record only. A. I don't remember a point of order being raised at all. I don't remember. Q. Do you remember ruling on the question of whether or not Ms. Brown's voter ID amendment was germane? MR. SWEETEN: I assume a ruling is a public record, so if it's a public record, you can answer that question. A. What Do I remember ruling on whether or not this was germane in a public ruling? Q. Well, let me ask it this way. The author of the article states that Brown told him that you, Ms. Davis A. Right. Q advised Ms. Brown A. Right. Q that her amendment wasn't germane to the proposal, and Ms. Brown apparently told that to a reporter making public and certainly waiving any



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81 83 1 MR. SWEETEN: One second. I want the 1 number of factors. 2 2 question re-read, please. Q. Can you give me some instances in which you 3 (Requested portion was read.) 3 publicly ruled that an amendment to a bill was not MR. SWEETEN: No, she's not going to 4 4 germane? 5 answer. Even assuming you're correct that Ms. Brown has 5 A. I mean, we look at hundreds of amendments, so 6 waived privilege, she is not going to answer the 6 there have to be things in the journal. Off top of my 7 7 question because, one, I don't think Ms. Brown has head, I couldn't say. 8 provided any such waiver as to that, so -- and she's not 8 (League Exhibit 9 marked.) 9 going to answer questions as to communications she had 9 Q. I ask that this document be marked as League 10 with Betty Brown, so I think that would be subject to 1.0 Exhibit 9. Ms. Davis, this is an excerpt -- I'll 11 the privilege. I'm going to instruct you not to answer 11 represent this is an excerpt of a longer document. 12 the question. 12 Please take a moment to review the exhibit. 13 MR. HARRIS: Mr. Sweeten, do you agree 13 A. Okav. 14 that had Ms. Brown communicated to the Austin Statesman 14 Q. I see that the heading under -- or beginning 15 what Ms. Davis told Ms. Brown, that that would 15 Rule 5.11 says "special orders." 16 constitute a waiver of privilege over such a statement 16 A. Yes. 17 17 Q. Now, I know these are the Senate rules, but can 18 MR. SWEETEN: I don't necessarily agree 18 you tell me what a special order is? 19 with that. In any event, there is no suggestion --19 MR. SWEETEN: Objection. Foundation. You 20 there's been no waiver of legislative privilege that I'm 20 can answer as a general matter. 21 21 aware of from Ms. Brown, and she's not going waive her A. The general rule is to a bill that goes sort 22 privilege. So, in any event, it's not of no moment. So 22 of, I guess, to the front of the line in consideration. 23 I'm going to instruct her not to answer based on 23 Q. Do you see in Rule 5.11, Section D where it 24 24 legislative privilege. says -- Well, first let me read from Section A to make 25 Q. Would a voter ID requirement such as we saw in 25 sure we have that foundation established. "Rule 5.11(a) 82 84 the two previous House bills we've looked at today be states that any bill, resolution or other measure may on 1 1 2 germane to a -- as an amendment to a bill concerning 2 any day be made a special order for a future time of the 3 3 voting by military members? session by an affirmative vote of two-thirds of the 4 4 MR. SWEETEN: Don't answer the question. members present"; is that right? 5 5 A. Yes. It would require you to reveal your thoughts and mental 6 6 impressions about legislation that are subject to the Q. And can you put that into lay terms, explain it 7 7 to someone who's not very familiar with parliamentary legislative privilege, and I instruct you not to answer. 8 8 Q. Are you taking your counsel's advice, procedure what that means? 9 9 MR. SWEETEN: Hold on a minute. She's not Ms. Davis? 10 10 A. Yes. going to interpret Senate rules. She can testify as to 11 Q. Do you have any reason to doubt the author of 11 what a special order is or the general purpose of Rule 12 this article's statement starting in the paragraph 12 5.11, but she's not going to go down here and give whys 13 "Brown told me"? 13 and what fors and mental processes of these. With that, 14 MR. SWEETEN: Are you asking her -- I 14 you can go ahead and answer. 15 mean, I think that that would require her to provide her 15 A. Yeah. I'm not an expert on Senate rules, so --16 thoughts and mental impressions about the veracity of 16 but a special order means that a bill gets special 17 17 consideration above other bills. that statement. She doesn't have to provide those if 18 18 they would reveal legislative privilege, so I'm going to Q. Is it correct that as a general matter it takes 19 19 instruct her not to answer that question also. a two-thirds vote of those senators present in order for 20 20 something to be made a special order? Q. As a general matter, what factors do you 21 21 consider in deciding whether an amendment to a bill is A. That's what this rule says. I think it says 22 22 germane? that.

23

24



A. I mean, you look at the language of the bill.

You look at the amendment. You have the -- Listen to

the explanation of the amendment and the precedent,

23

24

25

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Q. And then so reading from Part D of Rule 5.11,

it states that "Notwithstanding Subsection A of this

rule, a bill or resolution relating to voter

	85		87
1	identification requirements reported favorably from the	1	Senate rules carved out a particular type of legislation
2	committee of the whole Senate may be set as a special	2	from the general rules governing special orders?
3	order for a time at least 24 hours after the motion is	3	MR. SWEETEN: Objection. Foundation.
4	adopted by a majority of the members of the Senate." Do	4	Objection. Calls for speculation.
5	you see that?	5	A. I don't know.
6	A. Yes.	6	Q. Can I take that to mean you are not aware of
7	Q. How do you understand this Subpart D to affect	7	any other instances besides voter identification?
8	the rule that's set out in Part A that we just talked	8	A. Right. I'm not sure. They changed the rules.
9	about?	9	I don't know the answer to that.
10	MR. SWEETEN: Don't answer the question.	10	Q. And when we looked at that article from
11	You are asking for matters of legislative privilege	11	March 2009 and it referred to a special rule governing
12	including her interpretation of the specifics of this	12	voter identification with respect to special orders, is
13	rule. She can give you a general purpose answer as to	13	this the type of special rule that you take the article
14	what is the general purpose to the extent she even	14	to be referring to?
15	knows, but she's not going to go through and reveal her	15	MR. SWEETEN: Hold on a minute. You are
16	thoughts and mental impressions about the Rule 5.11.	16	asking her to interpret the words in an article that she
17	General purpose is acceptable, and so we will allow her	17	hasn't seen before today, and you are asking her is this
18	to answer that if she knows.	18	the type of rule that is referred to in the article.
19	A. Just generally is I mean, that a voter ID	19	That is First of all, that calls for
20	can be set as a special order.	20	her to speculate. Secondly, I think that that would
21	Q. And in order for a voter ID bill to be set as a	21	could implicate any conversation she's had that were
22	special order, this 5.11(d) would require only a	22	subject to the legislative privilege and/or her thoughts
23	majority of the members of the Senate to vote to make it	23	and mental processes about a certain legislation
24	a special orders; is that right?	24	including legislation referred to in this article.
25	MR. SWEETEN: You can answer based on the	25	So from that standpoint, I object based on
	86		88)
1	text of the bill.	1	
1 2		1 2	legislative privilege.
	text of the bill.		
2	text of the bill. A. Yeah. It says after the motion is adopted by a	2	legislative privilege. Q. (BY MR. HARRIS) Ms. Davis, turning back to
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	89		91
1	MR. SWEETEN: Don't answer. Calls for	1	Q. What does that mean?
2	matters of legislative privilege. Instruct not to	2	A. It's just the report as it came out of the
3	answer.	3	House of a Senate bill as it came out of the House
4	MR. HARRIS: The guestion was do you know	4	committee.
5	why.	5	Q. Do you recall anything about the legislative
6	MR. SWEETEN: Do you know why? And you	6	history of this bill in the Senate before it came to the
7	want a yes or no answer that You can answer yes or no	7	House?
8	or I don't know, but you are not don't give anymore	8	A. No.
9	substance than that, okay?	9	(League Exhibit 11 marked.)
10	A. No.	10	Q. I'd ask this document be marked as League
11	Q. What is the effect of a special order as a	11	Exhibit 11. And, Ms. Davis, please take a moment to
12	general matter?	12	look over the document.
13	MR. SWEETEN: In the House you are asking?	13	A. Okay.
14	MR. HARRIS: Let's start with the House.	14	Q. Are you able to tell from this legislative
15	A. Generally it means that a an item or bill	15	history Well, stepping back, it looks like this bill,
16	gets goes to the front of the line for consideration	16	SB362, was filed on December 15th, 2008; is that right?
17	ahead of other matters.	17	A. Yes.
18	Q. Now, I know you said that you left your	18	Q. And then on it looks like February 17th,
19	position as House parliamentarian in May 2007; is that	19	2009, the bill was referred to the committee of the
20	right?	20	whole; is that right?
21	A. Yes.	21	A. Yes.
22	Q. By the time of the next regular session in	22	Q. I believe you stated that there is a process in
23	January of 2009, you were back once again serving as	23	the House by which a bill could be referred to a
24	House parliamentarian; is that right?	24	committee of the whole House; is that right?
25	A. Yes.	25	A. Yes.
		$\overline{}$	
	90		92
1	9 0 Q. Do you recall a voter ID bill being introduced	1	92 Q. I believe you previously stated And if we've
1 2		1 2	
	Q. Do you recall a voter ID bill being introduced		Q. I believe you previously stated And if we've
2	Q. Do you recall a voter ID bill being introduced during the 2009 regular session?	2	Q. I believe you previously stated And if we've already covered this ground, I apologize, but I believe
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2 3 4	Q. Do you recall a voter ID bill being introduced during the 2009 regular session?A. Yes.Q. What do you recall about that?	2 3 4	Q. I believe you previously stated And if we've already covered this ground, I apologize, but I believe you previously stated that you do not recall any instances during your time in service to the House in
2 3 4 5	 Q. Do you recall a voter ID bill being introduced during the 2009 regular session? A. Yes. Q. What do you recall about that? MR. SWEETEN: Objection to the question as 	2 3 4 5	Q. I believe you previously stated And if we've already covered this ground, I apologize, but I believe you previously stated that you do not recall any instances during your time in service to the House in which a bill was referred to the committee of the whole
2 3 4 5 6	 Q. Do you recall a voter ID bill being introduced during the 2009 regular session? A. Yes. Q. What do you recall about that? MR. SWEETEN: Objection to the question as vague. In answering the question, don't reveal anything 	2 3 4 5 6	Q. I believe you previously stated And if we've already covered this ground, I apologize, but I believe you previously stated that you do not recall any instances during your time in service to the House in which a bill was referred to the committee of the whole House; is that right?
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	93		95
1	the extent it would require you to reveal your thoughts,	1	bill to the committee on elections?
2	mental impressions about a specific piece of	2	A. It's the speaker's decision to refer bills.
3	legislation. If you cannot do so, do not, and, also, it	3	Q. Did he consult you with respect to which
4	calls for speculation.	4	committee to refer SB362 to?
5	A. I don't know.	5	MR. SWEETEN: You can answer if you had
6	Q. Are you familiar with the lieutenant governor's	6	any conversations or communications with the him about
7	powers with respect to the Texas Senate?	7	that subject matter. Don't reveal the communications
8	A. Generally, yes.	8	themselves.
9	Q. Do you know whether there's any significance	9	A. I don't remember.
10	with respect to the lieutenant governor's role when a	10	Q. Do you recall having any discussions with any
11	bill is referred to the committee of the whole Senate?	11	members of the House about SB362?
12	MR. SWEETEN: Are you asking what is his	12	A. I'm sure we discussed SB362.
13	public role with respect to the committee because I'll	13	Q. When you say "we," who are you referring to?
14	let her answer as to the public role, but if you are	14	A. Members and myself.
15	asking about specifics by role, that's a very vague	15	Q. Do you recall the names of particular members
16	term.	16	of the House with whom you discussed SB362?
17	Q. Let me rephrase the question and maybe that	17	A. No, other than maybe the chairman of elections
18	will solve multiple problems. What are the lieutenant	18	maybe, but other than that, I don't.
19	governor's powers and/or duties when a bill is referred	19	Q. Do you recall the general nature of your
20	to the committee of the whole Senate?	20	discussion with the chairman regarding SB362?
21	A. Oh, I don't know. Under the Senate rules, I	21	A. No.
22	don't know.	22	MR. SWEETEN: Don't reveal the substance
23	Q. It looks like on well, on the date column,	23	of the communication.
24	it says March 11, 2009, but there's a comment that says	24	A. No.
25	March 16, 2009, but putting aside that wrinkle, it looks	25	Q. In the legislative history that we're looking
23	94	23	96
,			
1	like some point in mid-2011 excuse me, in mid-2009	1	at, are you able to tell what the ultimate disposition
2	Let me rephrase again.	2	of SB362 was in the House?
3	At some point in mid-March of 2009, SB362	3	MR. SWEETEN: You can answer based on the
4	was set as a special order; is that right?	4	document and it's a matter of public record.
5	A. Yes.	5	A. It was put on the calendar.
6 7	Q. It looks like on March 17, 2009, there was a	6	Q. And that was the last action that was taken; is
	point of order made in the Senate and then overruled. Do you see that?	7 8	that right?
8 9	A. Yes.	9	A. Yes. Q. And it says that it was placed on the major
		1	, , ,
10	Q. Do you recall anything about Do you recall	10	state calendar on May 23, 2009. Do you see that?
11	anything from the public record about this point of	11	A. Yes.
12	order?	12	Q. Whats the major state calendar?
13	A. No.	13	A. That's just one of the calendars that the
14	Q. And then on March 18, 2009, it looks like the	14	calendars committee can put bills on that is under
15	bill was reported engrossed from the Senate; is that	15	the rules, any bill that they consider a major state
16	right?	16	bill or major bill, they put on there.
17	A. Yes.	17	Q. Is it correct that SB362 did not pass out of
18	Q. And that means that the bill passed the Senate	18	the House ultimately?
19	by at least a majority vote; is that right?	19	A. That's correct.
20	A. Yes.	20	Q. Again, taking a look at the text of SB362 or
21	Q. And it looks like on March 31st, 2009, this	21	the version that's in front of you, do you have any
22	bill was referred to the House committee on elections;	22	understanding as to the source of the legislative
23	is that right?	23	language of SB362?
24	A. Yes.	24	A. No.
25	 Q. Were you involved in the decision to refer the 	25	Q. In looking at SB362 on Page 5, Section 63.0101,



do you see that that section sets forth documentation that is an acceptable form of photo identification under the bill? A. Yes. A. Yes. G. Q. And you see in what looks like Subpart 7, but got struck out and is now Subpart 6, that the valid card containing the person's photograph and issued by either, A, an agency or institution of the Federal government or, B, an agency, institution or political subdivision of this state. Do you see that? A. Yes. G. Do you know whether that that Subsection 6 identification as student ID card? A. I don't know. G. Do you know who the sponsor in the Senate of 18 SB362 was? A. Realter Fraser. G. If Si just when people delay, use dilatory it indicises to stall, like fillipustering, things like that. G. When you say then? You can discuss matters of public record or general parliamentary procedures. A. You mean in the House or in the Senate? G. In the House. Excuse me. A. Q. Do you know whether that that Subsection 6 identification a student ID card? A. I don't know. G. Do you know who the sponsor in the Senate of 18 SB362 was? A. Senator Fraser. G. If Senator Fraser stated publicly on the floor of the Senate that he understood Section 6 of SB362, the provision providing that an individual that an identification card issued by an agency, institution or political subdivision of Toxas would be an acceptable form of ID, if Senator Fraser had stated that he thought of the Senate that he understood Section 6 of SB362, the provision providing that an individual that an identification card issued by an agency, institution or political subdivision of Toxas would be an acceptable form of ID, if Senator Fraser had stated that he thought of the Senate that he understood Section 6 of SB362, the provision providing that an individual that an identification card issued by an agency, institution or political subdivision of Toxas would be an acceptable form of ID, if Senator Fraser had stated that he thought of the Senate that he understood Section 6 of SB362, the pro		97		99
that is an acceptable form of photo identification under the bill? that is an acceptable form of photo identification under that we will be a compared to the common methods used to stall a bill through a chub or chub-a-thon? A. Yes. O. And you see in what looks like Subpart 7, but got struck out and is now Subpart 6, that the valid forms of identification include a valid identification can list to the common methods used to stall a bill through a chub or chub-a-thon? MR. SWEETEN. You can discuss matters of publicare participation of the state. O. What are the common methods used to stall a bill through a chub or chub-a-thon? MR. SWEETEN. You can discuss matters of publicare and issued by self-incomposition of the state. O. When you seemed the self-incomposition of the state of public record or general partiamentary procedures. A. You mean in the House or in the Senate? A. Yes. O. Do you know whether that that Subsection 6 in that we just looked at would include as a valid form of identification a student ID card? A. Idon't know. O. Do you know who the sponsor in the Senate of that we just looked at would include as a valid form of identification as student ID card? A. Idon't know. O. Do you know who the sponsor in the Senate of the subsection of the subror of the bill or of an amendment. O. If Senator Fraser stated publicly on the floor of the Senate that he understood Section 6 of SB382, the public record. In the Senate that he understood Section 6 of SB382, the public record. A. Well, it was not taken up on the calendar, so I dentification can dissued by an agenor, institution or publical subdivision of Texas would be an acceptable form of ID, if Senator Fraser stated publicly on the floor of the Senate that he understood Section 6 of SB382, the public record. A. What is that? A. Ano. A. No.	1	do you see that that section sets forth documentation		A It's just when people delay use dilatory
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4 A. Yes. Q. And you see in what looks like Subpart 7, but got struck out and is now Subpart 6, that the valid forms of identification include a valid identification cand containing the persons photograph and issued by either, A, an agency or institution or of the Federal subdivision of this state. Do you see that? A. Yes. Q. Do you know whether that – that Subsection 6 that we just looked at would include as a valid form of 14 that we just looked at would include as a valid form of 15 identification a student ID card? A. Idon't know. Q. Do you know who the sponsor in the Senate of 17 A. Idon't know. Q. Do you know who the sponsor in the Senate of 18 SB362 was? A. Senator Fraser. Q. If Senator Fraser stated publicly on the floor of the Senate that he understood Section 6 of SB362, the provision providing that an individual – that an 24 identification cand issued by an agency, institution or political subdivision of Toxas would be an acceptable form of ID, if Senator Fraser had stated that he thought 19 statement? A. No. Part M. SWEETEN: Don't answer the question as 4 phrased. Calls for matters of logislative privilege. Sharement? A. No. Q. Are you waver of Senator Fraser making any such statement? A. No. Q. So as a general matter, do you think that the author or the sponsor of a bill is in a good position to interpret his statement. She's not going to interpret the language of the bill? MR. SWEETEN: Don't answer the question as 4 phrased. Calls for matters of logislative privilege. A. No. Q. So as a general matter, do you think that the author or the sponsor of a bill is in a good position to interpret his statement? A. No. Q. You may answer, Ms. Davis. THE WITNESS: Can you reread the question? Relevance. A. What do you mean? I don't understand your dearth of parliamentary procedure. A. What do you mean? I don't understand your and the formatter of parliamentary procedure. A. What do you recall about that? A. What do you recall signly and the local calendar? A. What do you rean? I don't		·		
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15 identification a student ID card? 16 A. I don't know. 17 Q. Do you know who the sponsor in the Senate of 18 SB362 was? 19 A. Senator Fraser. 19 A. Senator Fraser. 19 A. Senator Fraser. 19 don't understand your question. 20 Q. If Senator Fraser stated publicly on the floor 21 of the Senate that he understood Section 6 of SB362, the 22 provision providing that an individual – that an 23 identification card issued by an agency, institution or 24 political subdivision of Texas would be an acceptable 25 form of ID, if Senator Fraser had stated that he thought 26 form of ID, if Senator Fraser had stated that he thought 27 part that section included a student ID would have any reason to doubt that statement? 28		•		•
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23 Chub-a-thon? A. What do you mean? I don't understand your	21	A Generally yes		
			1	~
124 A Yes 124 dilection	22	Q. Are you familiar with the term chub or	22	matter of parliamentary procedure.
25 Q. What do those terms refer to? 25 Q. Well, I believe you previously stated that you	22	Q. Are you familiar with the term chub or	22	matter of parliamentary procedure.



1 are aware of the local and consent calendar being used 2 to stall consideration of SB362. 3 A. Right. And there were lots of bills on the 4 calendar, so the members, the author of the bill and the 4 calendar, so the members are calendar being used 2 communications that you had with 2 answering this question, just be n 3 You can answer as a general may 4 A. Just a general role, moving	•
to stall consideration of SB362. 2 answering this question, just be n 3 A. Right. And there were lots of bills on the 3 You can answer as a general mark.	•
A. Right. And there were lots of bills on the 3 You can answer as a general mark	ningful of privilege.
5 presiding officers in the chair the presiding officer 5 things like that, like you do with a	
6 who's providing over the local and consent calendar 6 making sure you move the process	•
7 would control that. 7 Q. As a general matter, what	
8 Q. With respect to SB362 in 2009, do you know who 8 sure that you move the process?	•
9 had that kind of control? 9 MR. SWEETEN: You're	starting to intrude
A. You mean who's presiding over the local 10 by this question into matters that	would be subject to
11 calendar? 11 legislative privilege, motivations, to	thoughts,
12 Q. Correct. 12 impressions about bills, discussion	ons that she may have
A. That would have been Craig Eiland. 13 had. When you are asking about	strategy, you are
Q. What can be done to overcome a chub-a-thon? 14 intruding in a legislative privilege.	. I'm going to
MR. SWEETEN: You can answer based on 15 object. I'm going to instruct her n	ot to answer that
matters of general parliamentary procedure. Don't 16 question as phrased.	
reveal matters of privilege. 17 Q. I'll try to rephrase. Putting	aside any
A. For the local calendar or for anything? 18 particular piece of legislation, who	at is the role of the
19 Q. Let that's start with the local calendar. 19 chief of staff with respect to moving	ng bills along?
20 A. You can use, I guess, a variety of maybe 20 A. You just listen to the members	pers, listen to the
procedural things to to try to overcome, and I would 21 parliamentarian, the speaker and	facilitate.
have to go back and research it. Probably some vote 22 Q. As chief of staff to Speake	r Straus, did you
23 suspensions, maybe since it's a special order, 23 have many discussions with mem	nbers of the House
probably have to do some kind of extraordinary vote 24 concerning voter ID laws?	
25 requirement or something like that. 25 MR. SWEETEN: You ca	an answer yes or no as
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1 Q. You stated that SB362 was the subject of a 1 to whether you had communication	ons.
2 chub-a-thon via the local consent calendar. Do you see 2 A. Yes.	
that reflected somehow in the legislative history that 3 Q. Which members did you d	iscuss voter ID with?
4 we looked at? 4 MR. SWEETEN: You ca	an answer, but don't
5 A. Of 362? 5 reveal the substance of the comm	nunications.
6 Q. Yes. 6 A. Todd Hunter, Patricia Harle	
7 MR. SWEETEN: You are asking her about 7 all I would remember off top of m	
8 Exhibit 11 whether it's in Exhibit 11? Is that the 8 Q. How frequently did you dis	scuss voter ID with
9 question? 9 Mr. Hunter?	
10 MR. HARRIS: Correct. 10 A. Not Not much.	•
A. I don't see it in the calendar or on the on 11 Q. Can you be more specific?	
this action report. I don't see it there.	any times?
Q. In January of 2010 you became chief of staff to	
14 Speaker Straus; is that correct? 14 A. Maybe two or three times. 15 A. Yes. 15 Q. Do you recall when those	
15 A. Yes. 16 Q. During your time as chief of staff to Speaker 15 Q. Do you recall when those 16 place?	discussions look
17 Straus, did you have any involvement with respect to 17 A. No, not not the specific of t	dates
18 voter ID legislation? 18 Q. Are you able to narrow it d	
19 MR. SWEETEN: You can answer yes or no to 19 year?	to a partioular
that question. 20 A. Well, in the spring spring	g of last year.
21 A. Yes. 21 Q. And how about Represent	,
Q. What was your role with respect to voter ID 22 often did you speak to her about	
legislation as chief of staff to Speaker Straus? 23 A. Oh, maybe maybe three	
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
24 MR. SWEETEN: You can give a general 24 Meredyth Fowler was the policy p	berson, so she was the



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1	Q. And you said that Meredyth Fowler was the lead	1	parliamentary procedure as to matters of the public
2	policy person for Speaker Straus on the issue of voter	2	record.
3	ID; is that right?	3	A. Well, the governor issues a proclamation
4	A. Right.	4	designating something an emergency. The House and the
5	Q. Who else from the speaker's office worked on	5	Senate receive it and decide whether or not they want to
6	the issue of voter ID?	6	act on it and how they want to take it up.
7	A. Directly, pretty much Meredyth. I mean, she	7	Q. Does it make any difference whether the
8		8	
9	was the point person on it.	1 =	governor declares something to be an emergency item or
	Q. Would Ms. Fowler consult with you regarding	9	not in terms of how and when it gets considered by the
10	voter ID?	10	legislature?
11	A. You mean, the substance of it or what was going	11	MR. SWEETEN: You can answer as matters of
12	on with it, things like that?	12	public record.
13	Q. Well, let's just start as a general matter, did	13	A. There's precedent in the rules that says
14	she talk to you about it at all?	14	it's the House gets to decide how they want to handle
15	A. Yes.	15	emergency matters.
16	Q. Did she ever talk to you about the substance of	16	Q. There's an emergency calendar in the House; is
17	it?	17	that right?
18	A. Yes.	18	A. Yes.
19	MR. HARRIS: Let's take a short break, if	19	Q. And the rules provide that that certain
20	that's okay.	20	issues bills concerning certain issues may be
21	THE WITNESS: Okay.	21	assigned to the emergency calendar. Is that your
22	(Recess from 1:28 p.m. to 1:40 p.m.)	22	understanding?
23	Q. (BY MR. HARRIS) Are you familiar with the	23	A. Yes.
24	process through which the governor of Texas may declare	24	Q. And the rules also state that a bill deemed to
25	a particular type of legislation to be an emergency	25	be an emergency by the governor may be placed on the
	106		(108)
1	106	1	(108) emergency calendar; is that right?
1 2		1 2	
_	item?	_	emergency calendar; is that right?
2	item? A. Yes.	2	emergency calendar; is that right? A. Yes, it may be.
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	109		111
1	governor as an emergency item, could that bill be	1	Q. Yes.
2	assigned to the emergency calendar?	2	A. Yes.
3	MR. SWEETEN: You can answer as to general	3	Q. Did the governor's office consult with the
4	parliamentary matters, matters of public record. Don't	4	speaker or the speaker's office concerning whether or
5	reveal privileged information.	5	not to designate voter ID as an emergency item?
6	Q. It could be so assigned?	6	MR. SWEETEN: I will let her answer as to
7	A. Yes.	7	the general subject matter of of the issue of
8	Q. And I think you said that the emergency	8	emergency legislation. You've put too much substance in
9	calendar set forth the types of bills that could be	9	that question for me to let her answer as phrased, so if
10	that could be assigned to that calendar; is that right?	10	you want to ask a more general subject matter question,
11	A. Yes.	11	I'll let her answer.
12	Q. Which category of bills would a voter ID	12	MR. HARRIS: I think that the general
13	legislation not designated as an emergency by the	13	matter was covered by the last question. I would argue
14	governor fall within?	14	that nothing more than my question would have to go on a
15	A. Rule 7 says	15	privilege log, but not interested in fighting that out
16	MR. SWEETEN: Same instruction. Go ahead.	16	here in the room.
17	A "Emergency calendar on which shall appear	17	MR. SWEETEN: If you want to ask her if
18	bills considered to be of such pressing and imperative	18	there were communications between Speaker Straus's
19	import as to demand immediate action."	19	office and the governor's office about whether this was
20	Q. And so it could fall into that category?	20	an emergency, I will let her answer that question, but
21	A. If the calendars committee believes that that	21	not anymore substance than that.
22	rule applies, yes.	22	Q. Were there any discussions between the governor
23	Q. As a general matter, why would the governor	23	or his staff and the speaker or his staff concerning
24	deem something to be an emergency?	24	whether to designate voter ID as an emergency?
25	MR. SWEETEN: Objection. That calls for	25	MR. SWEETEN: It's the same question that
	110		112
1		1	
1 2	matters of legislative privilege and calls for	1 2	112 you asked. I'm going to let you answer yes or no. A. I actually don't remember if we talked about it
			you asked. I'm going to let you answer yes or no.
2	matters of legislative privilege and calls for speculation. Don't answer the question as posed.	2	you asked. I'm going to let you answer yes or no. A. I actually don't remember if we talked about it
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2 3 4	matters of legislative privilege and calls for speculation. Don't answer the question as posed. Q. Putting aside any particular legislation and given that the governor is not a legislator, as a	2 3 4	you asked. I'm going to let you answer yes or no. A. I actually don't remember if we talked about it with them or not. Q. Do you recall whether there were any
2 3 4 5	matters of legislative privilege and calls for speculation. Don't answer the question as posed. Q. Putting aside any particular legislation and given that the governor is not a legislator, as a general matter, why would the governor deem something to	2 3 4 5	you asked. I'm going to let you answer yes or no. A. I actually don't remember if we talked about it with them or not. Q. Do you recall whether there were any communications between the governor's office and the
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	113		115
1	A. Not by number. I don't Not by that number.	1	election identification certificate or personal
2	(League Exhibit 12 marked.)	2	identification card issued by the Department of Public
3	Q. I would ask that this document be marked for	3	Safety that hasn't expired, a US military ID card with
4	identification League Exhibit 12. And, Mrs. Davis,	4	the person's photograph, a US citizenship certificate
5	please take a few moments to look over the document.	5	with the person's photograph, a passport, a license to
6	A. Okay.	6	carry a concealed handgun or a license to carry a
7	Q. Does this refresh your recollection as to the	7	concealed handgun.
8	subject matter of Senate Bill 14 from the 82nd session?	8	Q. And limiting your answer solely to the text of
9	A. Yes.	9	the bills that we've looked at here today, how would you
10	Q. And this bill, like the previous bills we	10	compare Section 63.0101 in SB14 to the prior versions of
11	looked at, concerns identification requirements for	11	the voter ID bills that we looked at?
12	voters in Texas.	12	MR. SWEETEN: She's not going to reveal
13	A. Yes.	13	her mental thoughts and impressions about why 14 is
14	Q. Is that right? Did you have any discussions	14	different than something else. If you want her to go
15	about SB14? I think I asked you previously about	15	through the exercise of comparing the language of Senate
16	general discussions you had with members. I believe you	16	Bill 14 and the language of 362, as marginally relevant
17	said that you had discussions with Representative Hunter	17	as that would be, I will let her compare the actual text
18	and Representative Harless.	18	in front of her. She will not reveal her mental
19	A. Yes.	19	impression and thoughts about why these are different or
20	Q. Did those discussions concern SB14?	20	how they're different.
21	A. With With Representative Harless, we	21	Q. Well, limited yourself to a comparison of SB362
22	probably discussed 14.	22	
23	Q. And what about Representative Hunter?	23	and SB14, please tell me how the bills differ in terms of the identification permissible. And I will refer you
24	A. I think those were mostly general discussions.	24	to Page 5 of SB362.
25	,	25	A. Okay. Well, all I can do is read what's in
23	Q. Other than those two representatives, did you	123	A. Okay. Well, all I call uo is lead what's in
	114		116
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	117		119
1	Q. I'd ask that this document be marked as League	1	set SB14 as a special order?
2	Exhibit 13. Mr. Davis, please take a few moments or as	2	A. The A majority of the members of the Senate.
3	much time as you need to familiarize yourself with the	3	Q. Skipping ahead to January 26, 2011, this is on
4	documents.	4	Page 6 of 10 of the exhibit.
5	A. Okay.	5	A. Okay.
6	Q. Do you agree this appears to be a legislative	6	Q. Do you see that on January 26th, 2011, SB14 was
7	history of SB14 from the 82nd regular legislative	7	reported engrossed from the Senate?
8	session?	8	A. Yes.
9	A. Yes.	9	Q. And that means that the bill passed the Senate;
10	Q. And it looks like this history is in reverse	10	is that right?
11	order of the ones we've been looking at previously, but	11	A. Yes.
12	turning to the to the last page of the exhibit, looks	12	Q. And at that time the bill went to the House; is
13	like SB14 was filed on January 12, 2011; is that right?	13	that right?
14	A. Yes.	14	A. Yes.
15	Q. And it looks like on January 24th, 2011 the	15	Q. Now, I see here that the bill was referred to
16	bill was referred to the committee of the whole Senate.	16	the voter identification and voter fraud, select. Do
17	Do you see that?	17	you understand that to mean a select committee?
18	A. Yes.	18	A. Yes.
19	Q. Do you know who makes appointments to	19	Q. What is a select committee?
20	particular committees on the Senate side?	20	MR. SWEETEN: You can answer as a general
21	A. The lieutenant governor.	21	matter.
22	Q. Do you know why the lieutenant governor	22	A. Under the rules it's just a a committee
23	referred SB14 to the committee of the whole Senate?	23	that that can be created in the House under the
24	MR. SWEETEN: Objection. Legislative	24	rules, separate from a standing committee.
25	privilege. Objection. Calls for speculation. It would	25	Q. In general, what is the purpose of having a
	118		120
1	require her to reveal her mental thoughts, processes	1	select committee?
2	about why the lieutenant governor would have referred	2	MR. SWEETEN: Don't reveal matters of
3	something to the committee of the whole which invades	3	legislative privilege. If in doing so, it would, do not
4	the legislative privilege or it also could require her	4	answer the question.
5	to reveal communications that she's had with the various	5	A. You can have a lot of reasons for it. It
6	entities protected under the privilege. Therefore, my	6	depends on the issue, the legislature, the members'
7	question is to not answer the question.	7	interests, whatever. A variety of reasons.
8	MR. HARRIS: As before, I'm just asking if	8	Q. What's the difference between a select and a
9	she knows why which requires a yes or no. Will you	9	standing committee?
10	permit her to answer yes or no?	10	A. A standing committee is considered to be a a
	MR. SWEETEN: You can answer that question	11	permanent permanently in the rules from session to
11	WIN. OWELTEN. Tou can answer that question		
12	yes or no.	12	session, and a select committee usually lasts for that
12 13	yes or no. A. No.	12 13	session, and a select committee usually lasts for that particular legislature.
12 13 14	yes or no. A. No. Q. And then it looks like on January 25, 2011,	12 13 14	session, and a select committee usually lasts for that particular legislature. Q. When was the voter identification and voter
12 13 14 15	yes or no. A. No. Q. And then it looks like on January 25, 2011, SB14 was set as a special order; is that right?	12 13 14 15	session, and a select committee usually lasts for that particular legislature. Q. When was the voter identification and voter fraud select committee established?
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	121		123
1	Q. Why was SB14 bill let me Let's step back	1	the speaker who she's testified designates the select
2	for a second. Do you know why SB14 was referred to the	2	committees. It would reveal thought processes. That's
3	voter identification and voter fraud select committee?	3	legislatively privileged. Don't answer.
4	A. No.	4	Q. As parliamentarian, would the speaker ever
5	Q. What is the process of creating a select	5	consult with you regarding whether or not to create a
6	committee?	6	select committee?
7	MR. SWEETEN: Don't reveal matters of	7	A. Yes.
8	privilege as to a specific piece of legislation. If	8	Q. What results would govern the decision whether
9	doing so you would, then do not answer the question.	9	or not to create a select committee?
10	A. It's just a proclamation that's issued by the	10	MR. SWEETEN: Same objection. Don't
11	speaker.	11	reveal the thought processes that the speaker may have
12	Q. During your time in the House, how many select	12	had or your own internal thought processes as to why a
13	committees would typically be created in any given	13	select committee would be impacted in answering the
14	session?	14	question. Legislative privilege.
15	MR. SWEETEN: You can answer as a matter	15	A. Well, there are some rules in there in the
16	of public record.	16	House rules for the select committees, and I don't know
17	A. Well, they're created from one legislature to	17	what they are specifically, but there are rules in the
18	the next, so sometimes 9, 10, 11. I mean, just depends.	18	rules in the House rules for it.
19	Q. Are the select committees dissolved or	19	Q. Skipping ahead in this legislative history that
20	terminated in some official way?	20	we've been looking at, it looks like SB14 passed the
21	A. They last from one legislature to the next.	21	House on March 24th, 2011; is that right?
22	Q. Do you know whether there was any there had	22	A. Yes.
23	been a previous select committee on voter identification	23	Q. It says that on April 5th, 2011, a House
24	and voter fraud?	24	amendment was laid before the Senate. What do you
25	A. I don't know.	25	understand that entry to mean?
	122		124
1	122 Q. Does the speaker appoint members to select	1	124 A. That is the House version of the Senate bill
1 2		1 2	
	Q. Does the speaker appoint members to select	1	A. That is the House version of the Senate bill
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2 3 4 5 6 7 8 9	Q. Does the speaker appoint members to select committees? A. Yes. Q. As a general matter when you were chief of staff to the House excuse me to Speaker Straus, did he consult with you regarding whether or not to create a select committee? MR. SWEETEN: You can answer as to whether he consulted with you.	2 3 4 5 6 7 8 9 10	A. That is the House version of the Senate bill that is Senate bill with House amendment attached to it. Q. It says that on that same day, April 5th, 2011, the Senate refuse tod the concur. Does that mean that the Senate refused to adopt the version of the bill as amended by the House? A. Yes. MR. SWEETEN: You can answer based on public record, which I think you are.
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	Q. Does the speaker appoint members to select committees? A. Yes. Q. As a general matter when you were chief of staff to the House excuse me to Speaker Straus, did he consult with you regarding whether or not to create a select committee? MR. SWEETEN: You can answer as to whether he consulted with you. A. Yes. Q. And would the speaker consult with you regarding members as a general matter to appoint to a select committee? A. Yes. Q. What sort of factors would you take into account as a general matter with respect to whether or not to create a select committee as opposed to just assigning a bill to one of the standing committees? MR. SWEETEN: Don't answer that. That would reveal matters of privilege. Instruct not to answer. MR. HARRIS: And just for the record,	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	A. That is the House version of the Senate bill that is Senate bill with House amendment attached to it. Q. It says that on that same day, April 5th, 2011, the Senate refuse tod the concur. Does that mean that the Senate refused to adopt the version of the bill as amended by the House? A. Yes. MR. SWEETEN: You can answer based on public record, which I think you are. A. Yes. Q. Then it looks like the Senate requested a conference committee on April 6, 2011. Do you see that? A. Yes. Q. What is a conference committee? A. It's just a committee between of the House and the Senate that convenes to reconcile the differences between the House and Senate versions of the bill. Q. Who appoints members to the to a conference committee as a general matter? A. The lieutenant governor and the speaker. Q. Did the speaker consult with you regarding appointment of members to the conference committee for



	125		127
1	Q. How many members of the House and Senate sit on	1	2011. Do you see that?
2	a conference committee?	2	A. Yes.
3	A. Five members of the House and five members of	3	Q. What does a resolution to go outside bounds
4	the Senate sit on a conference committee as a general	4	mean?
5	matter.	5	MR. SWEETEN: You can answer as a general
6	Q. As a general matter, how are members chosen to	6	matter.
7	sit on the conference committee?	7	A. That is a resolution that gives the conference
8	MR. SWEETEN: Don't reveal any thought	8	committee permission to submit a bill that did more than
9	processes of the speaker or yourself as to any	9	the original bill.
10	particular bill with respect to this. You can answer as	10	Q. And when you say "that did more than the
11	to matters of the public record, but don't reveal your	11	original bill," what do you mean by that?
12	decisional process as a matter of legislative privilege.	12	A. That exceeded the jurisdiction of the original
13	A. Usually the author and the sponsor of the bill	13	bill, added new language that wasn't in either bill and
14	are put on there and beyond that it's a number of	14	things like that.
15	factors.	15	Q. As a matter of public record do you know what
16	Q. What are those factors you are referring to?	16	this entry is referring to with respect to SB14?
17	A. It could be	17	A. No, I don't.
18	MR. SWEETEN: Same objection.	18	Q. And it looks like on May 9, 2011, the Senate
19	A any of them.	19	adopted the conference committee report; is that right?
20	Q. Well, when you say anything, there must be some	20	A. Yes.
21	factors that are more typically considered, right?	21	Q. And then on May 16th, the House adopted the
22	MR. SWEETEN: Same instruction, but don't	22	conference committee report?
23	reveal your thought processes regarding any specific	23	A. Yes.
24	piece of legislation. If in answering the question you	24	Q. Is that right? And it looks like the bill was
25	do so, do not answer it.	25	signed in the House, the Senate and sent to the governor
	126		128
1	126 A. Interest, expertise, seniority, experience, a	1	128 on May 18th, 2011; is that right?
1 2	· .	1 2	
_	A. Interest, expertise, seniority, experience, a		on May 18th, 2011; is that right?
2	A. Interest, expertise, seniority, experience, a number of things.	2	on May 18th, 2011; is that right? A. Yes.
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3 4	A. Interest, expertise, seniority, experience, a number of things. Q. Is there a required balance between Democrats and Republicans that need to be appointed to a	2 3 4	on May 18th, 2011; is that right? A. Yes. Q. With respect to any of the four voter ID bills that we've looked at today, are you aware of any
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129 131 democratic caucus just raising those concerns generally. 1 MR. SWEETEN: In answering the question, 1 2 2 don't reveal your thoughts, mental processes about the Q. Do you remember that for all four of the bills 3 or are you thinking about a particular -- particular 3 legislation, and he's asking you for an analysis of 4 that. In fact, I'm going to instruct you not to answer bill or session? 4 5 the question. It's legislatively privileged. 5 A. I was thinking about last session, the 2011 6 MR. HARRIS: Let's take a very short break 6 session. 7 7 Q. Are you aware of any similar concerns with after which I expect to be able to conclude my 8 regard to the impact of the bill being raised by 8 questioning quickly. 9 9 interest groups or advocacy groups in Texas? (Recess from 2:19 p.m. to 2:28 p.m.) 10 A. No. 10 Q. (BY MR. HARRIS) Ms. Davis, are you ready to go 11 Q. How about constituents? Did you ever hear 11 back on the record? 12 constituents express concern that SB14 or any of the 12 A. Yes. 13 13 Q. I appreciate your time, and I have just a few three other bills we looked at would have a 14 disproportionate impact on them as minority voters? 14 further questions. First is, we were talking before about -- Well, subject to many objections, my question 15 15 A. No. 16 16 was whether there were differences in number of the Q. Are you familiar with the Voting Rights Act? 17 17 Republicans and Democrats who would possess the required A. Yes. 18 18 Q. Are you familiar with Section 5, preclearance form of photo ID. And my question is are you aware of 19 requirement under the Voting Rights Act? 19 any evidence in the public to the effect that either 20 20 A. Yes. Generally. Republicans or Democrats would be more or less likely to 21 21 possess the kinds of ID required under SB14? Q. What is your general understanding of the 22 requirements of Section 5 of the Voting Rights Act? 22 A. I'm not. 23 A. There are certain things that have to be 23 Q. Are you aware of any -- Putting aside the 24 2.4 specific substance of any discussions with legislators, precleared by the justice department if they impact the 25 rights of minorities or protected groups to exercise the 25 are you aware of any discussions amongst legislators 130 132 1 right to vote, something along those lines. 1 concerning the proportion of Republicans and Democrats 2 Q. From your time in the House would you say that 2 that would request the required forms of voter ID? 3 the legislature takes any steps to ensure that the bills 3 A. You'll have to ask it again. 4 they pass are in compliance with the Voting Rights Act? MR. HARRIS: I'd ask that the court 4 5 5 MR. SWEETEN: Objection. Legislative reporter read back the question, please. 6 privilege. Don't answer the question. 6 (Requested portion was read.) 7 7 Q. Putting aside any particular piece of A. No. 8 8 legislation, are you aware of any steps taken by the MR. HARRIS: I have nothing further at 9 legislature to ensure compliance with the Voting Rights 9 this time, but reserve the right to reopen the 10 10 deposition subject to potential motions with respect to 11 11 MR. SWEETEN: Objection. To the extent it privilege, and, otherwise, I would turn it over to the 12 would call for her to reveal thoughts, mental 12 United States to the extent it has questions. 13 impressions about a particular bill, do not answer that. 13 **EXAMINATION** 14 You can refer to matters of the public record. 14 BY MS. BERKOWER 15 A. I know that they have attorneys that probably 15 Q. Good afternoon, Ms. Davis. My name is Risa 16 look at, the ledge council. 16 Berkower, and I'm here on behalf of the Attorney 17 17 General, Eric Holder. I'll do my best not to cover any Q. When members of the democratic caucus raised 18 concerns about impact of SB14 on minority voters, what 18 ground that Mr. Harris has already covered with you 19 was your opinion of those assessments by the democratic 19 today. 20 members? 2.0 A. Okay. 21 MR. SWEETEN: Do not answer. Legislative 21 Q. I think to be clear though, when I use the term 22 22 privilege. Instruct not to answer. voter ID or photo ID, I'm going to use those terms 23 23 Q. Do you have any understanding as to whether interchangeably, and I want you to interpret them 24 Democrats or Republicans would be more or less likely to 24 broadly to mean a requirement that a voter present a

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possess the required forms of identification under SB14?

25

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form of identification, whether it has a photo or

	133		135
1	otherwise when voting in person before being permitted	1	MS. BERKOWER: Yes.
2	to vote by regular ballot. Does that make sense?	2	MR. SWEETEN: You can testify as to
3	A. Yes.	3	matters of public record.
4	Q. When I refer to the term minority voters, I	4	A. A bill is placed on the calendar by the
5	mean voters that are non-white or non-Anglo. Does that	5	calendar's committee and for consideration. That
6	make sense?	6	calendar lays out or is before the House 24 to 36 hours
7	A. Yes.	7	before it's taken up and then the then the speaker
8	Q. If you have any questions about what I'm trying	8	lays the bill out in the regular order of business.
9	to ask, just let me know and I'll try and rephrase.	9	Q. Is every bill put brought up for a vote that
10	A. Okay.	10	makes that committee placed on a calendar?
11	Q. So with regard to your duties when you were a	11	A. Ask me that again.
12	parliamentarian, focusing on those right now, you said	12	Q. Is every bill that's placed on the calendar
13	that you would provide advice to the speaker. Was	13	brought up for a vote?
14	that Just to be clear, was that limited only to	14	A. No.
15	procedural topics or was the advice ever substantive?	15	Q. When would a bill not be brought up for vote?
16	A. Procedural.	16	MR. SWEETEN: You can answer as a matter
17	Q. Is the speaker bound to take your advice?	17	of public record.
18	A. No.	18	A. May not be reached in time, could be postponed,
19	Q. Why why Why not?	19	a member may decide they don't want the bill to be
20	A. Well, traditionally, the parliamentarian is an	20	brought up for a vote or just a variety of reasons.
21	advisor to the speaker or to the presiding officer.	21	Q. Does the parliamentarian have a role in the
22	Q. Does the speaker usually take the advice of a	22	decision of whether a bill is brought up for a vote?
23	parliamentarian just generally in terms of your service?	23	A. No.
24	A. Generally, yes.	24	Q. Is House leadership ever involved in the
25	Q. What is a parliamentary inquiry exactly?	25	decision if a bill will be brought up for a vote?
	134		136
1	A. That is a question that a member asks of the	1	A. You mean once it's on the calendar?
2	chair related to procedural issues before the House.	2	Q. Yes.
_	Q. And what does the parliamentarian do when a		
3	Q. And what does the parliamentarian do when a	3	A. No.
4	parliamentary inquiry is made?	3 4	A. No. Q. When would House leadership be involved then?
	•		-
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4 5	parliamentary inquiry is made? A. The parliamentarian assists the speaker in	4 5	Q. When would House leadership be involved then? MR. SWEETEN: You can answer regarding
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1	Q. Does the parliamentarian ever assist with the	1	members ever ask questions when they're developing
2	development of legislation?	2	legislation about certain procedural points that they
3	Well, do you mean like the substantive drafting	3	need to address with their legislation?
4	of it, things like that?	4	A. Yes.
5	Q. Sure, or anything else really.	5	Q. What types of questions did they ask? What
6	A. Rarely. They usually just review it once it's	6	areas did they get into?
7	been written. They may They may review an amendment	7	MR. SWEETEN: In answering the question,
8	with a member to assist the member, but they usually	8	don't reveal matters of privilege or anything with
9	don't draft legislation. That would be very unusual.	9	respect to a specific bill. If you cannot answer that
10	Q. Do you remember ever drafting legislation?	10	question, then do not do so.
11	A. Not legislation, no.	11	A. Just one-subject issues, things like that.
12	Q. What about amendments?	12	Does it comply with the one-subject rule, things like
13	A. Usually, no, I never draft it. I would review	13	that.
14	it and legislative council's on the floor to do that.	14	Q. What's the one-subject rule?
15	Q. Is the assistance that you provide with the	15	A. The bill Under the constitution, a bill can
16	development of legislation as parliamentarian more	16	only have one subject.
17	procedurally oriented or would you provide substantive	17	Q. And is that how germaneness factors in?
18	advice as well?	18	A. Or germaneness would be another procedural
19	A. No, it's procedural.	19	rule.
20	Q. In your view as parliamentarian, are there any	20	Q. Just to be clear though, how is germaneness
21	areas of procedure that impact substance of bills?	21	different from one subject?
22	MR. SWEETEN: You can answer as a general	22	A. Well, there's constitutional germaneness and
23	matter. Don't reveal privilege.	23	there is the the one-subject rule. It gets really
24	A. It's usually issues of germaneness, different	24	confusing, but there's a germaneness rule in the rules
25	things like that and that is a procedural issue.	25	and then there's one-subject rule.
	100		
	138		140
1	Q. But it impacts the substance because it's a	1	Q. Okay. How would you generally distinguish
1 2		1 2	
	Q. But it impacts the substance because it's a		Q. Okay. How would you generally distinguish
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1	district are?	1	Straus, do you remember when that occurred?
2	A. I know that it's mostly Republican and that's	2	A. Yes.
3	it.	3	Q. And as chief of staff did you have any
4	Q. Turning back to I think you testified	4	responsibilities concerning materials that were
5	earlier about the speaker's responsibilities concerning	5	distributed to the public from the speaker's office?
6	committee appointments. Does the parliamentarian have a	6	MR. SWEETEN: Can you read that back?
7	role in committee appointments?	7	(Requested portion was read.)
8	A. Yes.	8	MR. SWEETEN: You can answer.
9	Q. What is that role?	9	A. Yes.
10	A. The parliamentarian advises the speaker on	10	Q. What responsibilities did you have?
11	seniority, different things like that.	11	A. You mean, if we put something on the internet
12	Q. Again, would that advice be more procedural	12	or things like that or letters or I'm not clear
13	rather than substantive?	13	Q. Yeah. Well, I'll be more specific. What about
14	A. Yes.	14	press releases? Did you have any responsibilities with
15	Q. And with regard to the creation of select	15	regard to press releases?
16	committees, does the parliamentarian have a role in the	16	A. Well, the press secretary would distribute
17	creation of those committees?	17	those.
18	A. A procedural role, yes.	18	Q. Did you review them in any way?
19	 Q. What about assignment of bills to the 	19	A. Occasionally I have.
20	committee? Does the parliamentarian play a role in that	20	(US Exhibit 730 marked.)
21	assignment process?	21	Q. I have what I guess we'll mark for this
22	A. Yes.	22	deposition as Exhibit 730, please. Have you seen this
23	Q. What is that role?	23	document before?
24	A. The parliamentarian	24	A. I don't I don't remember seeing it, but
25	MR. SWEETEN: Don't reveal any matters	25	Q. Do you know what it is?
	142		144
1	related to specific legislation. You can answer	1	A. It's a It's a press release for
2	generally if you can do so without answering	2	committees committee assignments.
3	specifically.	3	Q. And was it released during your time as chief
4	A. The parliamentarian reviews bills and to see	4	of staff for the speaker?
5	where they fit in the jurisdiction of the committees and	5	A. If It's from the House website. I would say
6	advises the speaker if he has questions, things like	6	yes.
7	that.	7	Q. Okay. Turning your attention to just before on
8	Q. Can the House overrule a bill referral decision	8	the first page of the exhibit, there is like a gap and
9	as a matter of procedure?	9	two lines up from that it says, "Fast track select
10	A. I don't know. I've not seen that. I do not	10	committee on voter identification, voter fraud." Do you
11	know.	11	see that? A. Yes.
12	Q. What about the speaker? Can the speaker	12	
13 14	overrule a decision concerning bill referral? A. Well, it's the speaker's decision as to where	13 14	Q. Do you know Do you know what it means that this was labeled a fast track committee?
15	the bills go, so	15	A. I don't.
16	Q. Okay. So you are advising him and then he's	16	Q. Have you ever seen a select committee be
17	choosing whether to take your advice or not.	17	labeled a fast track committee before?
18	A. Yes.	18	A. No, I don't, and I don't I don't know that
19	Q. He or she.	19	that's the correct title. That's the first time I
20	A. Right.	20	remember seeing that. So I'm not sure why that's there.
21	Q. Now, I know it's a little confusing just	21	Q. Okay. Do you recall how many bills passed out
22	because we are kind of jumping around, and you've had	22	of the select committee on the voter identification,
23	different roles, but turning back to the creation of the	23	voter fraud
24	select committee on voter identification and voter fraud	24	A. No.
25	in 2011 when you were the chief of staff for Speaker	25	(US Exhibit 731 marked.)



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1	Q. I think this will be Exhibit 731, please. Do	1	MR. SWEETEN: You can answer.
2	you know what this?	2	A. Yes.
3	A. Yes. It's a report that was printed out in	3	Q. Who were those communications between?
4	June of this year, bill report.	4	A. I don't I know that he conferred with
5	Q. What is the bill report referring to?	5	different members. I don't know exactly who they were,
6	A. Senate Bill 14.	6	what they discussed, but
7	Q. Is a bill report specifically on Senate Bill 14	7	Q. When you said he, who are you referring to?
8	or does it seek to list the number of bills out of the	8	A. The speaker.
9	committee on the select committee on voter	9	Q. Do you know if the speaker conferred with the
10	identification and voter fraud?	10	lieutenant governor's office about the creation of the
11	A. It's just for Senate Bill 14 or it's all the	11	select committee?
12	bills that came out of committee, yes, that's true.	12	A. I do not.
13	Q. Okay. And how many bills came out of that	13	Q. Do you know if the speaker conferred with the
14	committee?	14	governor's office concerning the creation of the select
15	A. One.	15	committee?
16	Q. That was Senate Bill 14?	16	A. I don't.
17	A. Yes.	17	Q. Now, I think you testified that there was a
18	Q. So do you know if any other bills were	18	period of time in 2007 through 2009 part of 2007
19	considered by the select committee?	19	through part of 2009 when you were not employed by the
20	A. I believe other bills were referred to the	20	legislature; is that accurate?
21	select committee at one point. I don't know if they	21	A. Yes.
22	actually took them up or not.	22	Q. Were you aware of a Supreme Court decision,
23	Q. Do you know SB14, without revealing why, but do	23	Crawford versus Marion County Board of Elections that
24	you know why SB14 was not referred to the elections	24	was issued during that time?
25	committee?	25	A. No.
	146		148
1	A. No.	1	Q. Did you become aware of that decision later on?
2	Q. In your experience and all of your experience	2	A. No.
3	in the House is it unusual for a select committee to	3	Q. Are you familiar with that today?
4	have overlapping jurisdiction with another committee?	4	A. No.
5	A. No.	5	Q. If I told you that that decision concerned the
6	Q. Can you think of other select committees that	6	constitutionality of a photo ID from Indiana, would that
7	had overlapping jurisdictions with other committees?	7	refresh your recollection at all?
8	MR. SWEETEN: You can answer as a general	8	A. I vaguely remember them discussing a voter ID
9	matter.	9	bill from Indiana, but I don't remember a court case
10	A. School finance, emergency preparedness, special	10	about it.
11	districts. There is a number of them. Those would be	11	Q. Okay. So you testified earlier that you have
12	some examples.	12	some familiarity with the Federal Voting Rights Act; is
13	Q. Do you know of any other committees that passed	13	that accurate?
14	only one bill out to the House?	14	A. Very general.
15	MR. SWEETEN: You can answer as a general	15	Q. General. Do you believe that compliance with
16	matter.	16	the Federal Rights Voting Act is an important
		17	consideration of the law making process?
17	A. No, I don't. I don't know.		
18	Q. You don't know of any?	18	MR. SWEETEN: Don't reveal matters of
18 19	Q. You don't know of any?A. I don't know if I don't know. There could	18 19	MR. SWEETEN: Don't reveal matters of legislative privilege which would be matters that
18 19 20	Q. You don't know of any? A. I don't know if I don't know. There could be some, but I can't off the top of my head, I can't	18 19 20	MR. SWEETEN: Don't reveal matters of legislative privilege which would be matters that mental impressions, thoughts, motivations regarding
18 19 20 21	Q. You don't know of any? A. I don't know if I don't know. There could be some, but I can't off the top of my head, I can't remember.	18 19 20 21	MR. SWEETEN: Don't reveal matters of legislative privilege which would be matters that mental impressions, thoughts, motivations regarding legislation. If in answering this question you would do
18 19 20 21 22	 Q. You don't know of any? A. I don't know if I don't know. There could be some, but I can't off the top of my head, I can't remember. Q. Without revealing the substance, are you aware 	18 19 20 21 22	MR. SWEETEN: Don't reveal matters of legislative privilege which would be matters that mental impressions, thoughts, motivations regarding legislation. If in answering this question you would do so, do not answer the question, okay?
18 19 20 21 22 23	 Q. You don't know of any? A. I don't know if I don't know. There could be some, but I can't off the top of my head, I can't remember. Q. Without revealing the substance, are you aware of any communications between Speaker Straus or members 	18 19 20 21 22 23	MR. SWEETEN: Don't reveal matters of legislative privilege which would be matters that mental impressions, thoughts, motivations regarding legislation. If in answering this question you would do so, do not answer the question, okay? A. Can you reread the question, please?
18 19 20 21 22	 Q. You don't know of any? A. I don't know if I don't know. There could be some, but I can't off the top of my head, I can't remember. Q. Without revealing the substance, are you aware 	18 19 20 21 22	MR. SWEETEN: Don't reveal matters of legislative privilege which would be matters that mental impressions, thoughts, motivations regarding legislation. If in answering this question you would do so, do not answer the question, okay?



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1	Act is an important consideration in the law making	1	Q. (BY MS. BERKOWER) Okay. Thank you. Are you
2	process?	2	familiar with the law a Federal law called the Help
3	A. Yes.	3	America Vote Act?
4	MS. BERKOWER: And, Patrick, just to be	4	A. No.
5 5	clear, can you explain whose privilege legislative	5	
6	privilege she is covered by here?	6	Q. Are you currently a member of any community organizations or groups?
	MR. SWEETEN: She's worked for the	7	
7			A. What do you mean by community organization?
8	speaker She worked for the speaker's office. He has	8	Q. I guess I'll be more specific.
9	asserted legislative privilege. She has asserted	9	A. Okay.
10	legislative privilege, therefore, in any answers to	10	Q. I'll ask you about a few of them specifically.
11	questions, it's definitely subject to legislative	11	A. Okay.
12	privilege.	12	Q. Are you familiar with a group called ALEC?
13	MS. BERKOWER: I just want to make sure I	13	A. Yes.
14	understand just because she has been in different roles	14	Q. Are you a member of that group?
15	in the legislature.	15	A. No.
16	MR. SWEETEN: And this question is about	16	Q. Have you ever been a member of that group?
17	the consideration of the voting rights bill, and, I	17	A. No.
18	mean, your question was about Senate Bill 14, so,	18	Q. During your time working for Speaker Straus did
19	clearly, that's legislatively privileged in that	19	you ever receive any documents from ALEC related to
20	context, so that's what I'm asserting.	20	voter ID?
21	MS. BERKOWER: That question didn't	21	A. Not my knowledge, no.
22	mention Senate Bill 14. I was asking that as a general	22	Q. Did ALEC ever offer you or Speaker Straus's
23	matter, and she answered the question, but I know you've	23	office any special assistance on voter ID legislation?
24	been asserting legislative privilege on her behalf	24	A. Not to my knowledge, no.
25	throughout the day. I just want it to be clear.	25	 Q. Are you familiar with the national conference
			•
	(150)		152
1		1	·
	(150) MR. SWEETEN: Understand, Ms. Davis has	1 2	152
	MR. SWEETEN: Understand, Ms. Davis has had a number of jobs. She is an attorney, so there	1	152 of state legislators?
2	(150) MR. SWEETEN: Understand, Ms. Davis has	2	152 of state legislators? A. Yes.
2 3 4	MR. SWEETEN: Understand, Ms. Davis has had a number of jobs. She is an attorney, so there would be an attorney-client privilege in many of those instances that we would assert. She has worked for	2 3	152 of state legislators? A. Yes. Q. Have you ever attended any of their meetings? A. Yes.
2	(150) MR. SWEETEN: Understand, Ms. Davis has had a number of jobs. She is an attorney, so there would be an attorney-client privilege in many of those instances that we would assert. She has worked for legislative staff, and there is a legislative privilege.	2 3 4	152 of state legislators? A. Yes. Q. Have you ever attended any of their meetings? A. Yes. Q. Do you remember when those were?
2 3 4 5	MR. SWEETEN: Understand, Ms. Davis has had a number of jobs. She is an attorney, so there would be an attorney-client privilege in many of those instances that we would assert. She has worked for legislative staff, and there is a legislative privilege. She has worked for TLC. That is a legislative privilege	2 3 4 5	152 of state legislators? A. Yes. Q. Have you ever attended any of their meetings? A. Yes.
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2 3 4 5	MR. SWEETEN: Understand, Ms. Davis has had a number of jobs. She is an attorney, so there would be an attorney-client privilege in many of those instances that we would assert. She has worked for legislative staff, and there is a legislative privilege. She has worked for TLC. That is a legislative privilege and an attorney-client privilege. So there are multiple, multiple privileges that apply here with	2 3 4 5 6 7	of state legislators? A. Yes. Q. Have you ever attended any of their meetings? A. Yes. Q. Do you remember when those were? A. Well, I went to the national conference, just their convention. Q. When did you go?
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	153		155
1	A. Yes.	1	HB218?
2	Q in the House. Were you present during all	2	A. I don't know.
3	of the legislative public debates on HB1706?	3	Q. Now, jumping forward again in time to 2009, do
4	A. That was in 2005?	4	you know if any members of the House had a role in the
5	Q. Yes.	5	development of SB362?
6	A. Yes, I would have been Yes. Yes, I would	6	A. I don't know.
7	have been there.	7	Q. Did you have a role in developing SB362?
8	Q. During that time did you do you recall any	8	A. No. In 2009?
9	of the public debates on that bill?	9	Q. Yes.
10	A. I don't.	10	A. No. I think the only only member that
11	Q. Do you recall if anyone expressed as part of	11	probably would have been the member that I know of
12		12	that actually would have been involved I take that
	the public record that the prevention of noncitizen	13	back is probably Todd Smith, who was chair of the
13	voting was part of the purpose of voter ID bills?	14	·
14	A. I don't remember.		elections. Other than that, I do not know, and I did
15	MS. BERKOWER: I asked about the public	15	not have a role.
16	record. Don't worry.	16	Q. Okay. When a bill comes from Now, again,
17	MR. SWEETEN: All right. And general	17	you were parliamentarian at this time?
18	purpose is fine.	18	A. Right.
19	Q. Are you aware if any part of the purpose	19	Q. So when a bill comes from the Senate as opposed
20	overall purpose of HB1706 was to prevent noncitizens	20	to being developed in the House, what is the role of the
21	from voting?	21	parliamentarian when it arrives?
22	A. I don't know.	22	MR. SWEETEN: You can answer as a general
23	Q. During the time that you were present during	23	matter.
24	the public debates, were you do you remember any	24	A. It gets referred to committee to the House
25	analysis presented as part of the public record	25	committee.
	154		156
1	concerning whether any individual group of voters might	1	Q. Is the committee referral process similar to
2	be adversely impacted by HB1706?	2	what happens when a bill is assigned to committee that's
3	A. No, I don't remember.	3	generated from the House?
4	 Q. Are you aware of any studies entered into the 	4	A. Yes.
5	public record about the number of registered voters	5	Q. So that's something that you would advise the
6	without allowable forms of ID under HB1706?	6	speaker on?
7	A. No.	7	A. Yes.
8	Q. Jumping forward in time to 2007, were you	8	Q. Do you remember advising the speaker on SB362?
9	present during the legislative debate on HB218?	9	A. Not specifically I don't.
10	A. I don't Yes. I don't know if I was in the	10	Q. Do you know what the purpose was of SB362?
11	chair or what, but I would have been there in some	11	MR. SWEETEN: You can answer as to a
12		110	general purpose, if you know.
1	capacity.	12	
13	capacity. Q. What are the circumstances in which you might	13	A. I don't know the general purpose of it.
	•		Q. Now, jumping again to 2010, and now at this
13	Q. What are the circumstances in which you might	13	
13 14	Q. What are the circumstances in which you might not be in the chair? A. Go take a break or do something in the back or something.	13 14	Q. Now, jumping again to 2010, and now at this point you were chief of staff for Speaker Straus, I think
13 14 15	Q. What are the circumstances in which you might not be in the chair? A. Go take a break or do something in the back or	13 14 15	Q. Now, jumping again to 2010, and now at this point you were chief of staff for Speaker Straus, I think A. Right.
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	157		159
1	Q. What are the general circumstances under which	1	committee was to examine other than election fraud
2	the speaker would issue interim charges?	2	generally?
3	MR. SWEETEN: You can answer if in doing	3	A. It says, "The prevalence of fraud in Texas
4	so you would not reveal matters of privilege.	4	elections." That's all it says.
5	A. Request of members or just issues that he	5	Q. Is there more than one kind of fraud
6	thinks are important or not or just a number of reasons.	6	election fraud under Texas law; do you know?
7	Q. Do you remember if voter ID was one of the	7	A. I don't know.
8	interim if an interim charge was issued concerning	8	Q. Do you know if there's such a thing as
9	voter ID? Actually, I'll withdraw that. I'll restate	9	in-person voter fraud?
10	it.	10	A. I don't know.
11	Do you remember if Speaker Straus issued	11	Q. Turning to Page 27 of the report, which I think
12	an interim charge concerning voter fraud and voter	12	is the third page of this excerpt, do you see that the
13	identification after the 2009 session?	13	report seeks to summarize testimony provided to the
14	A. I don't I don't believe that we did, but I	14	committee?
15	can't remember specifically. I don't think so.	15	A. Yes.
16	(US Exhibit 732 marked.)	16	Q. Do you see the third paragraph from the bottom,
17	Q. This might refresh your recollection. Can we	17	the last sentence? Could you read that to yourself,
18	mark this as Exhibit 732? I have to give it to her	18	please or, actually, review the whole thing if you'd
19	first.	19	like. I should have told you to do that. Sorry.
20	A. Yes, we did.	20	A. Okay.
21	Q. What did the interim charge ask Well, who	21	Q. Would you agree that this is a summary of
22	was it issued to first?	22	testimony provided from Jay Dyer from the Attorney
23	A. It was issued to the elections committee, and	23	General's office?
24	it says, "Examine the prevalence of fraud in Texas	24	MR. SWEETEN: You can answer based on the
25	elections, study new laws in other states regarding	25	text of the document.
	158		160
1	158 voter ID and recommend statutory changes to ensure that	1	160 A. Yes. It's the committee summary of his
1 2		1 2	
	voter ID and recommend statutory changes to ensure that	1	A. Yes. It's the committee summary of his
2	voter ID and recommend statutory changes to ensure that only eligible voters can vote in Texas elections."	2	A. Yes. It's the committee summary of his testimony.
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2 3 4 5	voter ID and recommend statutory changes to ensure that only eligible voters can vote in Texas elections." Q. What is As a general matter, when a report like this comes to you in the legislature, is it presented to the whole legislature? What happens with	2 3 4 5	A. Yes. It's the committee summary of his testimony. Q. And does the report state that, "To get a complete picture of voter fraud in Texas, further analysis is needed to gather additional information from
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	161		163
1	reveal your thoughts and mental impressions.	1	A. No, I don't I don't remember.
2	A. I don't know. I don't I can't tell from	2	Q. Do you know what a military ID is?
3	this recommendation what it does, but	3	A. No, I don't.
4	Q. Well, does the text of this recommendation also	4	Q. During your time working on this issue for
5	recommend further study of the problem?	5	Speaker Straus, do you remember any communications
6	A. I don't see a study in here, so I can't it	6	concerning military IDs?
7	just I don't see that in here.	7	A. No.
8	Q. Okay. Now, you testified earlier about SB14	8	Q. Do you know what a citizenship certificate is?
9	I think we're done with this exhibit for now.	9	A. No.
10	A. Okay.	10	Q. Do you recall receiving any information about
11	Q. You testified You were asked some questions	11	citizenship excuse me a citizenship certificate
12	about SB14.	12	A. No.
13	A. Right.	13	MS. BERKOWER: in Texas? Okay. And do
14	Q. During your time as the chief of staff for	14	you recall any instances in which you Actually, can
15	Speaker Straus, you mentioned that there was another	15	we go off the record for a second?
16	employee, Meredyth Fowler, who was primarily responsible	16	(Recess from 3:11 p.m. to 3:48 p.m.)
17	for voter ID; is that correct?	17	Q. (BY MS. BERKOWER) So during your time as chief
18	A. Right.	18	of staff for Speaker Straus, do you recall receiving any
19	Q. She was deposed last week, and she said that	19	information from the Department of Public Safety
20	she occasionally spoke with Speaker Straus about the	20	about relating to voter identification?
21	issue, but not very frequently. Is it accurate to say	21	A. About voter identification?
22	you were an intermediary between her and Speaker Straus	22	Q. Just relating to it generally.
23	on that issue?	23	A. I don't remember. We got He got stuff about
24	A. From time to time.	24	driver's license stuff all the time because we had a
25	Q. So from time to time	25	big a big DPS bill too, so I don't know if that was
		_	
	162		164
1	162 A. Yes.	1	
1 2	A. Yes.	1 2	part of that or not.
			part of that or not. Q. Which DPS bill are you referring to?
2	A. Yes. Q you would A. Yes.	2	part of that or not. Q. Which DPS bill are you referring to? A. It was like a Homeland Security bill or
2	A. Yes.Q you wouldA. Yes.Q you would replay information she told you to	2 3	part of that or not. Q. Which DPS bill are you referring to?
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from Ms. Fowler concerning voter ID?

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Toll Free: 800.211.DEPO Facsimile: 512.328.8139

MS. BERKOWER: That's my understanding as

	165		167
1	well of our conversation. I think there's also a few	1	probably the spring or something, I'm guessing.
2	additional facts in that communication factual	2	Q. Do you remember if it was before the House
3	information provided by the Department of Public Safety.	3	voted on SB14?
4	Would you permit questioning on that as well?	4	A. I don't know.
5	MR. SWEETEN: Yeah. As to whether the	5	Q. Do you remember if it was after the Senate
6	fact of the analysis occurred, but not as to her	6	passed SB14?
7	•	7	A. I don't remember.
8	thoughts or mental impressions or what she did or what	8	Q. Okay. Thank you. I'm just trying to figure
9	she implied.	9	, , , , , ,
	Q. (BY MS. BERKOWER) That's my understanding.	10	out where we were. Were you present for the House floor debate on SB14?
10	Thank you for that clarification. I don't remember what		
11	I asked you now. I think I asked if you had gotten any	11 12	A. I was in and out of the chamber during that
12	information about wait times.		time.
13	A. Yes.	13	Q. Were you present when amendments were offered
14	Q. Do you remember what that was?	14	and voted on for the bill?
15	A. I remember asking how long it took to get a	15	A. Most of the time I wasn't.
16	driver's license.	16	Q. Did you receive updates on any amendments that
17	Q. Do you remember what they told you?	17	were offered or voted on for the bill?
18	A. Three to four Depending on where you were in	18	A. Not Not really. I was in my office for most
19	the state. I think longer in the urban areas or	19	of it.
20	something like that, three hours.	20	Q. Is there any particular reason you were not
21	Q. Do you remember if there are any cities in	21	present during that debate?
22	particular that have long wait times?	22	A. Chief of staff is usually in the office in
23	A. I remember hearing that the urban areas did,	23	and out meeting with members, doing things in the back.
24	like Dallas and Houston, but I don't I don't know if	24	Q. Do you know by any chance how many amendments
25	they told me that or if I read it somewhere.	25	were offered to SB14?
	166		168
1	166 Q. Do you know if DPS gave you information about	1	168 A. Idon't.
1 2		1 2	
	Q. Do you know if DPS gave you information about		A. I don't.
2	Q. Do you know if DPS gave you information about its capacity to help members of the public with their	2	A. I don't. Q. As a general matter And I think this might
2	Q. Do you know if DPS gave you information about its capacity to help members of the public with their transactions?	3	A. I don't. Q. As a general matter And I think this might draw partly on your knowledge as parliamentarian. When
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	169		171
1	Q. Do you know Would you say that the amendment	1	MR. SWEETEN: She just said do you know
2	process for SB14 was typical of bills considered by the	2	how it's done, so you can just answer yes or no.
3	House?	3	A. Yes.
4	MR. SWEETEN: Amendment process of 14, I	4	Q. Is there any non-privileged reason or
5	think that's requiring her to put in a value judgment as	5	explanation you can provide as to how that happens?
6	to whether it was out of the ordinary. I think that	6	MR. SWEETEN: Don't reveal the thought
7	would require her to reveal matters of privilege. I	7	processes, mental impressions of why those are done.
8	would instruct her not to answer on that basis.	8	A. There is no there is no I mean, it
9	Q. Okay. Are you following his instruction?	9	just usually it's someone that carried the bill or
10	A. Yes.	10	that has been involved or people that have been involved
11	Q. If I told you there were 70 amendments offered	11	with the issue along those lines, expertise.
12	to SB14, would you view that as a higher or lower	12	Q. Is there any limit of what the conference
13	number a high number of amendments or a low number of	13	committee can do with the bill?
14	amendments?	14	A. Yes.
15	MR. SWEETEN: I can let her answer as a	15	Q. What are those limits?
16	general amendment whether she thinks 70 amendments is	16	MR. SWEETEN: You can answer as to general
17	high or low, but I don't think the way it's phrased as	17	parliamentary procedures of matters of public record.
18	to Senate Bill 14 I can allow it.	18	A. That's in Rule 13, Section 9 or somewhere.
19	MS. BERKOWER: I'll rephrase it then.	19	It's specific in the rules as to what the jurisdiction
20	THE WITNESS: Okay.	20	of the conference committees what their jurisdictions
21	Q. (BY MS. BERKOWER) Is 70 a high number of	21	are and what they can and can't do.
22	amendments?	22	Q. What happens if the conference committee
23	A. It's hard to say. I mean, I've had	23	exceeds its jurisdiction?
24	amendment bills with 800 amendments.	24	A. They have to get permission from the House or
25	Q. What types of bills were those?	25	the Senate or both. They have to get permission to go
		_	
	170		172
1		1	
1 2	170 A. General government bills, budget bills, tort bills. Number of bills.	1 2	outside the bound of their jurisdiction.
	A. General government bills, budget bills, tort		
2	A. General government bills, budget bills, tort bills. Number of bills.	2	outside the bound of their jurisdiction. Q. Do you know if that happened for the House with
2	A. General government bills, budget bills, tort bills. Number of bills. Q. For a bill the size of SB14, speaking as a	2 3	outside the bound of their jurisdiction. Q. Do you know if that happened for the House with regard to SB14, whether they sought that permission?
2 3 4	 A. General government bills, budget bills, tort bills. Number of bills. Q. For a bill the size of SB14, speaking as a general matter, would 730 be a high number of 	2 3 4	outside the bound of their jurisdiction. Q. Do you know if that happened for the House with regard to SB14, whether they sought that permission? A. I don't remember off the top of my head. I'd
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	173		175
1	between that's between the sponsor and legislative	1	about legislation, then don't reveal.
2	counsel and their legal advice and and the	2	A. I don't remember.
3	parliamentarian.	3	Q. Do you know if these design changes were ever
4	Q. Do you know what factors are considered when	4	implemented?
5	that decision is made?	5	A. I don't.
6	A. I think they look at each individual thing and	6	Q. And do you know what these design changes are
7	it's hard to know.	7	referring to, which types of IDs?
8	Q. Did you ever have to make such decisions when	8	A. I don't.
9	you were a parliamentarian?	9	Q. Based on the document, it looks like they refer
10	A. I would sometimes advise members that they	10	to limited term driver's licenses; is that accurate?
11	that they were going outside of the bounds and that they	11	A. Yes. Yes, it does. Number one says that it's
12	should probably have a resolution, yes.	12	for a limited term.
13	(US Exhibit 733 marked.)	13	Q. Do you know who receives limited term driver's
14	MS. BERKOWER: Okay. I have what will be	14	licenses?
15	marked 733. Can we go off the record for one second?	15	A. I don't.
16	(Recess from 4:00 p.m. to 4:01 p.m.)	16	Q. Turning to the Well, turning to the second
17	Q. (BY MS. BERKOWER) Do you recognize this	17	page, there's an item marked Item 3. Can you just
18	document?	18	review that paragraph? Let me know when you are done.
19	A. I don't, but it's I don't remember it. It's	19	A. Yes, I'm done.
20	an email from Rhonda Trumble to me.	20	Q. Do you remember if one of the issues raised in
21	Q. Do you know who Rhonda Trumble is?	21	the public record during the consideration of SB14 was
22	A. I assume she works for DPS.	22	the availability of driver's license facilities to
23	Q. And what did she do in this email?	23	provide identification required by the bill?
24	A. It looks to me like she was giving us just a	24	A. I don't remember that specifically, but it's
25	general update on driver's licenses and what they were	25	possible, but I don't remember.
			•
	174		176
1			176
1	doing with the driver's license program and updating	1	176 Q. Do you remember if one of the issues raised in
2	doing with the driver's license program and updating it just giving us an update.	2	176 Q. Do you remember if one of the issues raised in the public record was that there were not many
2 3	doing with the driver's license program and updating it just giving us an update. Q. Do you see the part It looks like there's	2 3	176 Q. Do you remember if one of the issues raised in the public record was that there were not many facilities available in urban areas?
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pre-enactment thoughts, mental processes or opinions

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us a 10-year lease, so this location is a new build and

	177		179
1	the facility will be built specifically to suit our	 1 r	numbers are reserved for the speaker's office and that's
2	office needs"?		peen the tradition for, you know, many, many years.
3	A. Yes.	3	Q. So how do those bill numbers get assigned?
4	Q. And that was in reference to a mega center in	4	MR. SWEETEN: Don't reveal the process by
5	the San Antonio area based on this document?		which or
6	A. Yes.	6	THE WITNESS: Right.
7	MR. SWEETEN: You can answer based on the	7	MR. SWEETEN: You can reveal matters of
8	document itself.		public record in answering that.
9	Q. Does that Does that sentence imply that	9	A. The speaker has those numbers, and then they
10	there's going to be some time before the facility is		assign numbers just depending on who would you know,
11	ready?		members request the numbers. They usually request a
12	MR. SWEETEN: You can testify as to what's		number.
13	in the text of the letter, but don't reveal your	13	Q. Can you give an example of where a bill was
14	thoughts and mental impressions.		iled and then refiled with a lower bill number from the
15	A. I really don't know.		speaker's office?
16	Q. It will have to be built specifically to suit	16	MR. SWEETEN: If it's a public record, you
17	the office needs?		can.
18	MR. SWEETEN: Same instruction.	18	A. Well, refiled?
19	A. I don't know how long it would take to do that.	19	Q. How do they get the lower bill number? Do they
20	Q. Okay. Earlier today you said you would		get it upon filing or do they have to re-file it or how
21	sometimes talk on the phone with the Senate	١ ٠	does that work?
22	parliamentarian to make sure that bills were moving or	22	A. I don't know. I mean, it just varies. I mean,
23	there was an efficient movement of bills; is that		he appropriations bill is always number one. That's
24	accurate?		ust tradition. So sometimes members will request a low
25	A. Yes.	,	bill number, and if it's available, the speaker will
	**		
	178		180
1	178	1 .	180
1	Q. How often did you speak with her on that issue?	`	give it to the member.
2	Q. How often did you speak with her on that issue?A. Once or twice a week maybe. Not often, you	2	give it to the member. Q. Okay. Are any of the low bill numbers given to
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1	refer to them. If it reveals your thought process about	1	how many minority voters are in possession of a
2	specific legislation, then do not.	2	concealed handgun license?
3	A. The parliamentarian looks at the precedent text	3	A. I don't know.
4	of the bill and the text of the amendment.	4	Q. Are you aware of any existing document or
5	Q. Is it an exercise of the parliamentarian's	5	report in the public record that identifies how many
6	discretion?	6	Texas voters are in possession of a US military card?
7	A. It's really the speaker's discretion, speaker's	7	A. No, I don't know.
8	decision.	8	Q. Do you know of any existing document or report
9	Q. Okay. The parliamentarian makes a	9	in the public record that identifies how many minority
10	recommendation to the speaker for that as well?	10	voters are in possession of a minority voters in
11	A. Correct.	11	Texas are in possession of a US military card?
12	Q. Do you know if House members as a general	12	A. I do not.
13	matter ever try to make amendments that aren't germane	13	Q. Are you aware of any existing document or
14	to harm a bill?	14	report in the in the public record that identifies
15	A. Yes, they do.	15	how many Texas voters are in possession of a passport?
16	Q. Can you think of any instances in which that	16	A. No, I don't.
17	has happened?	17	Q. Are you aware of any existing document or
18	MR. SWEETEN: You can refer to matters of	18	report that identifies how many Texas minority voters
19	the public record.	19	are in possession of a passport?
20	A. There are probably lot of examples. I can't	20	A. I do not.
21	think of any off the top of my head, but it does happen.	21	Q. In your view, is one of the purposes of SB14 to
22	Q. When they do that, is the idea that they would	22	increase public confidence in elections?
23	introduce something controversial or how exactly do they	23	MR. SWEETEN: Objection. You can provide
24	go about doing that, I guess?	24	the general purpose of the bill and but that's it,
25	A. Well	25	okay?
		_	
	182		184
1		1	
1 2	MR. SWEETEN: Same instruction.	1 2	A. The general purpose is to to just to
	MR. SWEETEN: Same instruction. A I think they just try to get the amendment	2	A. The general purpose is to to just to ensure integrity of the elections. That's my
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2 3 4 5	MR. SWEETEN: Same instruction. A I think they just try to get the amendment adopted and see what happens. Q. Is the position of parliamentarian a partisan position? A. No.	2 3 4 5 6	A. The general purpose is to to just to ensure integrity of the elections. That's my understanding of the bill. Q. What is the evidence in the public record that supports that SB14 will in fact increase the integrity of elections?
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	185	187
1	A. No.	MR. SWEETEN: Okay. I don't have anything
2	Q. At any time since the passage of SB14, have you	2 else. Thank you.
3	come to believe that SB14 will have a retrogressive	3 (Deposition concluded at 4:19 p.m.)
4	effect on minority voters?	4
5	A. I don't. Not to my knowledge, no.	5
6	Q. If you are called to trial would you testify	6
7	that SB14 has no discriminatory purpose?	7
8	MR. SWEETEN: She's already testified as	, , 8
9	to the general purpose and limited to general purpose of	9
10		
	legislation, she's answered that.	10
11	THE WITNESS: What does that mean?	
12	MS. BERKOWER: Are you instructing her not	12
13	to answer?	13
14	MR. SWEETEN: That means with respect to	14
15	the question, she's already defined what the general	15
16	purpose is and would be then a question of whether she's	16
17	going to be called at trial, which isn't something she	17
18	knows, but, I mean, she's already testified to the	18
19	general purpose of the bill. I think the predicate of	19
20	your question is sort of trial strategy, are we going to	20
21	call her to trial. At any rate, I'll just let you	21
22	answer the question as phrased.	22
23	A. Ask it again, please.	23
24	Q. I said if you are called to trial would you	24
25	testify that SB14 has no discriminatory purpose?	25
	186	100
		188
1	A. Yes. I would testify to that.	1 CHANGES AND SIGNATURE
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2	Q. If you are called to trial would you testify	CHANGES AND SIGNATURE RE: STATE OF TEXAS VS. TEXAS STATE CONFERENCE OF NAACP BRANCHES, et al
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              IN THE UNITED STATES DISTRICT COURT
               FOR THE DISTRICT OF COLUMBIA
 2
        STATE OF TEXAS.
 3
           Plaintiff.
 4
                          ) CASE NO. 1:12-CV-00128
        VS.
                        ) (RMC-DST-RLW)
        ERIC H. HOLDER, JR., in his ) Three-Judge Court official capacity as Attorney)
        General of the United States,)
           Defendant.
        ERIC KENNIE, et al.,
 9
           Defendant-Intervenors, )
10
        TEXAS STATE CONFERENCE OF ) NAACP BRANCHES, et al., )
11
12
           Defendant-Intervenors. )
        TEXAS LEAGUE OF YOUNG VOTERS)
13
        EDUCATION FUND, et al., )
14
           Defendant-Intervenors, )
15
        TEXAS LEGISLATIVE BLACK
16
        CAUCUS, et al.,
17
           Defendant-Intervenors, )
        VICTORIA RODRÍGUEZ, et al., )
18
19
           Defendant-Intervenors.
20
                 REPORTER'S CERTIFICATE
21
               ORAL DEPOSITION OF DENISE DAVIS
JUNE 14, 2012
23
24
          I, JEAN THOMAS FRAUNHOFER, the undersigned Certified
        Shorthand Reporter in and for the State of Texas
25
        certify that the facts stated in the foregoing pages are
                                  190
 1
         true and correct.
 2
           I further certify that I am neither attorney or
 3
         counsel for, related to, nor employed by any parties to
 4
         the action in which this testimony is taken and,
 5
         further, that I am not a relative or employee of any
 6
         counsel employed by the parties hereto or financially
 7
         interested in the action.
 8
           SUBSCRIBED AND SWORN TO under my hand and seal of
 9
         office on this the 18th day of June, 2012.
10
11
                      Sem Thomas Maunhofo
12
                         JEAN THOMAS FRAUNHOF
13
                        Texas CSR 7990
                        Expiration Date: 12/31/12
                        ESQUIRE DEPOSITION SERVICES
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                        Firm Registration No. 77
                        9901 IH-10 West, Suite 800
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                        San Antonio, Texas 78230
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                        Tel: (210) 331-2280
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